

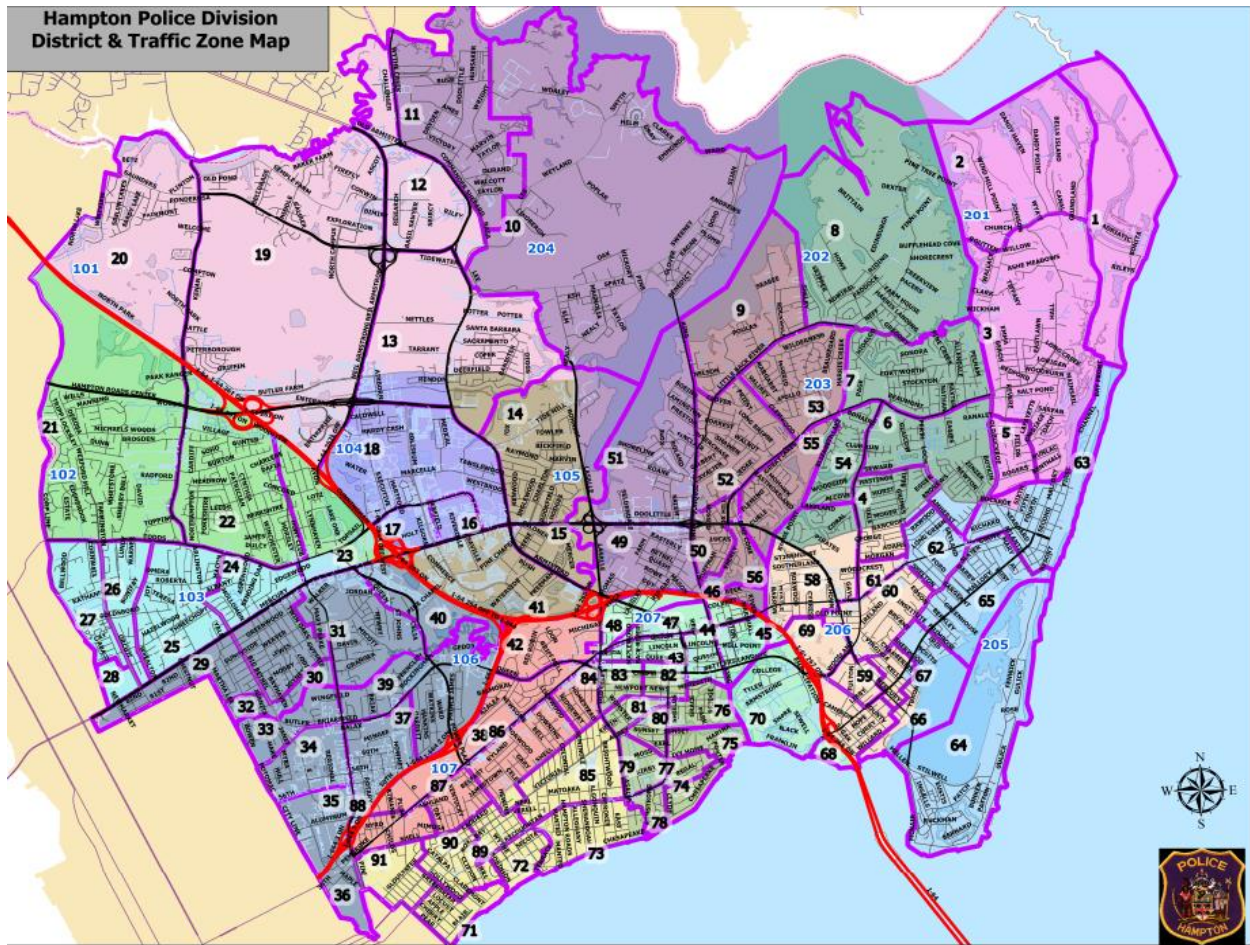
To: Commonwealth of Virginia Office of the Attorney General
CC: Mary Bunting, City Manager, Steven D. Bond, Assistant City Manager
From: Mark Talbot, Police Chief
Date: Friday, September 30, 2022

American Rescue Plan Act Group Violence Intervention Program Grant Proposal

Problem Statement

Disproportionate rates of gun violence occur in concentrated areas of the City of Hampton amongst a limited group of actors & their associates threatening the community's fundamental right to life. Additionally, it negatively impacts perceptions of safety, obstructs the health and well-being of individuals, businesses, neighborhoods, and community stakeholders. Gun violence has additional ancillary effects including individual trauma, resident flight, and detracts revenue-generating companies from the city. The Hampton Police Division (HPD) continues to track and maintain surveillance on vulnerable individuals who are most likely to shoot or be shot and traffic zones where firearm-related violence is prevalent. HPD will use data-informed decision-making to deploy resources to minimize the loss of life, reduce community trauma, increase trust in government and make Hampton an even better, safer place to live, work, play, and invest. To date, nearly 92 percent of those likely to shoot or be shot are African American, and 80 percent are African American males. Based on the last three years of data, HPD has identified five traffic zones with the greatest concentration of firearm-related violence. Geographically, the zones include the Langley Square area, Shell Road Corridor, Old Wythe, Nickerson, and Magruder Heights.

Measure of Progress	2021		YTD Jan 1 - Sep 8 2022	
	African American ALL	White All	African American ALL	White All
Percent of Firearm related Injuries or Death Demographics	91.89%	6.75%	91.66%	6.66%
	AA Males	White Males	AA Males	White Males
	81%	6.75%	80%	5%
Measure of progress	Jan 1 - Sep 8 2022 YTD		2022 % percentage	
Number of persons on HPD Vulnerability list - likely of shooting or being shot	32			
Reduce number of persons on HPD Vulnerability List- likely of shooting or being shot (17 and under)	5		15.63%	
Reduce number of persons on HPD Vulnerability List- likely of shooting or being shot (18-25)	19		59.37%	
Reduce number of persons on HPD Vulnerability List- likely of shooting or being shot (26 and older)	8		25%	
JANUARY 1-AUGUST 30: 2020, 2021 & 2022				
Three-year data for Firearm related violent crime based on Traffic Zones	Traffic Zone 6			
	Traffic Zone 18			
	Traffic Zone 60			
	Traffic Zone 85			
	Traffic Zone 86			



Background

From late November through early December 2021, the Office of Youth and Young Adult Opportunities fielded a survey created by researchers at Christopher Newport University's Center for Crime, Equity, and Justice Research and Policy (CCEJRP). The survey aimed to better understand community members' perceptions of the causes and effects of crime and safety in the City of Hampton, with the goal of aligning the city's work with community needs. Most surveyed perceived unsupervised youth, drugs, and mental health/well-being as the top three contributors to crime. The survey also identified the considerable gap between individuals' knowledge of and utilization of available community resources as an additional factor. Further,

survey respondents shared widespread concerns about gun accessibility for high-risk individuals and crimes occurring at night.

After gaining community and stakeholder input, government officials and city leaders met to determine the causes and sub-causes of gun violence.

Participants believed that disproportionate areas of gun violence or "hot spots" and vulnerable individuals inundated with several complex challenges, resulted in increased gun violence. Some additional causes include economic disinvestment, blight, concentrated poverty, family dysfunction, poor conflict resolution, unaddressed trauma, substance abuse, criminal justice system practices, and community desensitization.

Definition of the "hot spots" include the prevalence of the following crimes:

- Murder
- Manslaughter
- Justifiable homicide
- Aggravated assault
- Maiming
- Domestic maiming
- Shooting into occupied vehicle
- Discharge firearm in occupied building
- Discharge firearm in occupied vehicle

Hampton identified an entry point into the problem and will utilize a Focused Deterrence Model.

The goal is to intervene with high-risk offenders and victims identified from the HPD's vulnerability list to receive concentrated law enforcement attention with wrap-around support while simultaneously improving the perception of safety with increased presence and secure infrastructures in high-crime communities.

The American Rescue Plan Act (ARPA) Group Violence Intervention Program Grant will allow Hampton to fund intervention strategies with the expectation that we will significantly reduce gun violence among the limited groups of actors and associates committing gun violence in the

disproportionately affected traffic zones of our community. In addition to reducing violence, we aim to enhance police legitimacy and improve police-community relations.

Project Design and Implementation

Focused deterrence is an approach to intervening with high-risk groups and individuals to prevent future violence. Hampton Police will activate the Focus Deterrence model with the help of the following support agencies: Human Services, Court Services Unit, Youth and Young Adult Opportunities, Hampton City Schools, Hampton-Newport News Community Services Board, and the Commonwealth Attorney's Office, to foster stronger relationships between law enforcement and the people we serve by offering divergent programs for those willing to change. Outreach in this framework will include deliberate, persistent, and consistent attempts to connect with individuals involved in violence to foster new relationships, build community, and end their involvement in violent life-threatening behavior. Individuals will be given a choice to either partner and participate in supportive services or to be the subject of increased and aggressive law enforcement attention. HPD will outline a plan for each traffic zone to determine enforcement tactics, areas for enhanced lighting, resource needs, and infiltrating social networks that perpetuate violence.

We will know that we have succeeded when fatal and non-fatal shootings are reduced by 50% and citizens perception of safety rates at 85% or higher within five years. We will measure Hampton's fatal and non-fatal gun crime related data. Additionally, we will use the Hampton Citizen Satisfaction Survey to measure the increased perception of adults feeling safe in their neighborhoods and the increase of persons receiving cognitive behavioral therapy from the list of priority offenders and victims identified from the HPD vulnerability list. The project design and

implementation model are evidence-based and align with the recommendations from Hampton's work on gun violence reduction as a participant in the Bloomberg Harvard City Leadership Initiative.

Funding Proposal

HPD projects a need for the following budget to fund the critical tasks and activities outlined below.

ENHANCED PATROLS – \$94,000

Enhanced patrols by the City of Hampton’s police force will account for \$94,000, from October 2022 to June 2024.

LIGHTING – \$55,000

The average lighting cost is approximately \$3,500 to \$4,500 per light including installation with an additional maintenance cost of approximately \$1,500 per light annually.

We propose the update/installation of 2 lights per hotspot area, bringing the total to \$55,000.

$$\$4,000 + \$1,500 = \$5,500 \text{ per light}$$

$$\$5,500 \times 2 \text{ lights} = \$11,000 \text{ per hotspot}$$

$$\$11,000 \times 5 = \$55,000 \text{ for 5 hotspot areas}$$

MENTAL HEALTH – \$7,500

Mental health runs approximately \$150 per session. We aimed to establish 5 sessions for up to 10 vulnerable individuals likely of shooting or being victimized by gun violence in targeted hotspot areas. The total cost for mental health is estimated to be \$7,500.

$$\$150/\text{session} \times 5 \text{ sessions} = \$750 \text{ per person}$$

$$\$750 \times 10 \text{ participants} = \$7,500$$

UNSUPERVISED YOUTH AND YOUNG ADULTS [COMMUNITY FELLOWSHIP] – \$135,200

Referrals are established through an interagency review of those most receptive to services.

Individuals will be paid \$13 per hour for 20 hours per week for fifty-two weeks. We will serve approximately 10 vulnerable individuals from the five hotspot areas during the week days and hours when crime is most prevalent. These individuals will participate in a multi-level mentorship program encouraging individuals to play a positive role in creating a safe, redemptive, and just society.

$\$13/\text{hour} \times 20/\text{hrs. per week} = \260

$\$260/\text{week} \times 52 \text{ weeks} = \$13,520$

$\$13,520 \times \mathbf{10 \text{ participants}} = \$135,200$

Quality Events & Experiential Learning - \$8,300

This funding will be used for the following activities:

- Reclaiming public spaces
- Building community cohesion through quality neighborhood experiences
- Providing experiential learning opportunities

The program will aim to run until June 29, 2024 and therefore, the \$300,000 budget will expand of the period of two years. **Grand total: \$300,000**