

# **PROPOSED ZONING ORDINANCE AMENDMENTS FOR SMOKE OR VAPE SHOPS NO.25-0337**

*Chapters 2, 3, and 11  
Modifications to define and permit Smoke and  
Vape Shops*

City Council  
January 14, 2026

# BACKGROUND

“Retail Sales, General” use category is an overarching classification that currently includes multiple uses, such as **smoke and vape shops**

# BACKGROUND

**Retail sales, general:** uses of the same general character as antique shop, appliance store, art shop, bakery (retail), boating supply store, book store, clothing store, confectionery, convenience store, dairy products store, delicatessen, department store, drapery store, drug store, dry cleaning (collection or pick-up station), florist, furniture and floor coverings store, grocery store (including produce, meat, or seafood markets), hardware store, interior decorating store, internet cafe, jewelry store, newsstand, office supply/stationery store, pet shop, photography studio, shoe store and repair, or variety store.

# WHY REGULATE SMOKE OR VAPE SHOPS AS A SPECIFIC USE?

- By defining smoke or vape shops as a specific use, a locality can impose tailored conditions or permitting requirements rather than relying on broad commercial regulations that may not address concerns;
- Limiting the number of smoke or vape shops in a given area or district can prevent clustering or oversaturation of neighborhoods or districts;
- Regulating them helps ensure compatibility with surrounding residential, commercial, or other mixed-use areas.

# STATE ENABLING LEGISLATION

## § 15.2-912.4. Regulation of tobacco and hemp product retail sale locations

*“Any locality may by ordinance regulate the retail sale locations of retail tobacco products, as such term is defined in § 18.2-371.2, or hemp products intended for smoking, as such term is defined in § 3.2-4112, for any such retail sale location and may prohibit a retail sale location on property within 1,000 linear feet of a child day center as defined in § 22.1-289.02 or a public, private, or parochial school.”*

# POLICY GOALS

1. Define smoke/vape shops
2. Establish development standards that address ongoing concerns
3. Require an approved use permit

# RESEARCH

Locality	Newport News	Norfolk	Richmond	Hanover	Henrico
<b>Permitted Zoning Districts</b>	Only permitted in C-2 District	Multiple	Not Specified	Business and Industrial Districts	General Business and Light Industrial
<b>Proximity from Special Uses</b>	2,000 feet from any school or day care	Regulated through UP process	1,000 feet of daycares, schools, parks, libraries, churches, residential districts	1 mile from schools and ½ mile from parks	1,000 feet from any school or day care
<b>Proximity from other Smoke or Vape Shops</b>	Not Specified	Regulated through UP process	1,000 feet	2,000 feet	2,000 feet
<b>Permit requirement (UP or ZAP)</b>	Not Specified	Use Permit	Use Permit	Use Permit	Use Permit

# RESEARCH

Locality	Chesterfield	Petersburg	Chesapeake	Harrisonburg
<b>Permitted Zoning Districts</b>	Only permitted Corridor Commercial areas	Industrial Zoning Districts	Not Specified	Commercial Districts
<b>Proximity from Special Uses</b>	2,000 feet from any school or day care	1,000 feet from any school or day care	1,000 feet of daycares, schools, parks, libraries, or community centers	1,000 feet from any school or day care
<b>Proximity from other Smoke or Vape Shops</b>	2,000 feet	Not Specified	1,000 feet	Not Specified
<b>Permit requirement (UP or ZAP)</b>	None if standards are met	Use Permit	Conditional Use	None

# PROPOSED AMENDMENTS

To amend Chapters 2 and 3 to define “smoke or vape shop” and to restrict the use to the General Commercial (C-3) District, subject to additional standards and requiring an approved Use Permit from Hampton City Council; and amend Chapter 11 (parking spaces required)

# PROPOSED ORDINANCE

## Chapter Two

### CHAPTER 2 – Definitions.

**Smoke or Vape Shop.** A retail establishment engaged in the sale of retail tobacco products as defined in Va. Code § 18.2-371.2, hemp products intended for smoking as defined in Va. Code § 3.2-4112, and any other lawful product intended for smoking by humans. This includes, but is not limited to (i) any electronic smoking device and any substance which can be aerosolized or vaporized by such device, (ii) any tobacco product containing nicotine intended for human consumption, and (iii) any component, part, or accessory to the products herein described, whether or not such component, part, or accessory contains tobacco or nicotine. A Smoke or Vape Shop shall not include any establishment that holds a Virginia Alcoholic Beverage Control (VABC) license.

# PROPOSED ORDINANCE

## Chapter Two

- *In the event that the sale of retail marijuana or retail marijuana products becomes legal in the Commonwealth of Virginia, a Smoke or Vape Shop may sell retail marijuana or retail marijuana products only if the establishment obtains a use permit or an amended use permit specifically authorizing the sale of retail marijuana or retail marijuana products at the specific location, and if the establishment otherwise complies with all other applicable law, including (without limitation) the regulations of any agency of the Commonwealth authorized to issue permits for retail sales of marijuana or marijuana products. No legal non-conforming Smoke nor Vape Shop or any other existing establishment may sell retail marijuana or retail marijuana products unless they obtain a use permit or an amended use permit specifically authorizing the sale of such products.*

# PROPOSED ORDINANCE

## Chapter Three

### Chapter 3 – Use Table

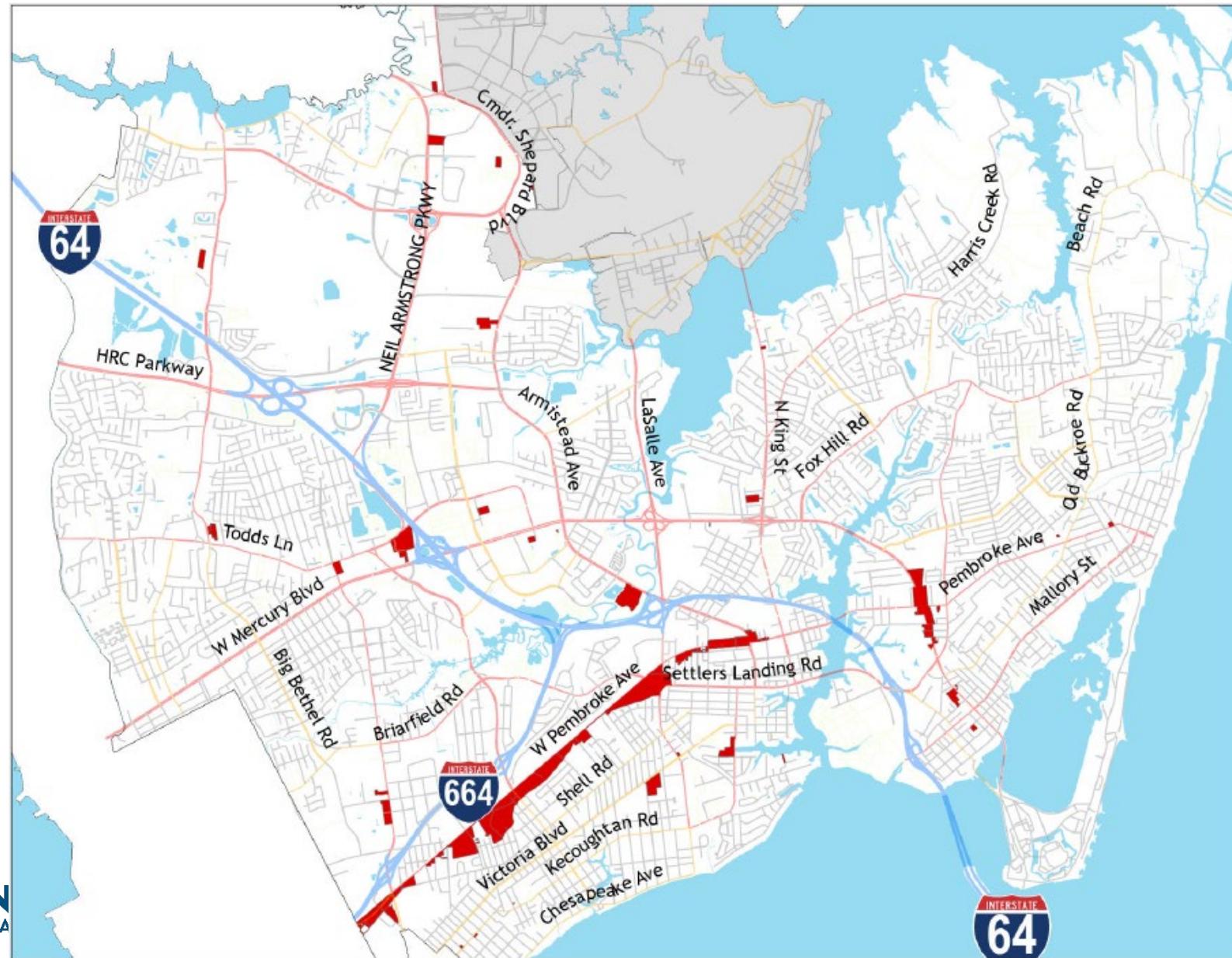
- Permit the “Smoke or Vape Shop” use in the General Commercial (C-3) District, subject to additional standards and an approved Use Permit from the Hampton City Council

# PROPOSED ORDINANCE

## Chapter Three

	R-LL	R-43	R-R	R-33	R-22	R-15	R-13	R-11	R-9	R-8	R-4	MD-1	MD-2	MD-3	MD-4	R-M	C-1	C-2	C-3	M-1	M-2	M-3			
office, general																P	P	P	P	P	P	P			
office, government																P	P	P	P	P	P	P			
office, laboratory or research																			P*	P*				Sec. 3-3(44)	
office, medical																	P	P	P	P	P	P			
office, taxicab																	P	P	P		P	P			
pawn shop																	UP	UP			UP				
print shop/private postal service, max. 500 sq. ft.																	P								
print shop/private postal service, max. 3000 sq. ft.																	P								
print shop/private postal service, no max.																		P	P	P	P	P			
restaurant 1																	P*	P*	P*	P*	P*			Sec. 3-3(12)	
restaurant 2																	ZA*	ZA*	ZA*	ZA*	ZA*			Sec. 3-3(13)	
restaurant 3																	UP*	UP*	UP*	UP*	UP*			Sec. 3-3(14)	
retail sales, general <sup>A</sup>																	P	P	P		P				
rummage sale, temporary																	P*	P*	P*		P*			Sec. 3-3(15)	
second-hand store																	P*	P*			P*			Sec. 3-3(16)	
short-term rental	ZA*UP*			Sec. 3-3(29)																					
sign painting shop																	P	P			P				
<i>smoke or vape shop</i>																					UP*			Sec. 3-3(57)	
storage facility 1																	P*	P*		UP*	P*	P*		Sec. 3-3(52)	
storage facility 2																	UP*	UP*	UP*	P*	P*			Sec. 3-3(53)	
storage facility 3																	UP			UP	UP				
tattoo parlor																	UP	UP		UP					
tire sales																	P*	P*		P*				Sec. 3-3(17)	
tire repair																	P*	P*		P*				Sec. 3-3(17)	
Turkish bath																	P	P	P		P				
upholstery shop																	P	P	P		P				
vehicle repair, heavy																	UP		UP	UP	UP				
vehicle repair, light																	P	P	P		P	P			
vehicle sales, of new vehicles, to include sales of used vehicles as accessory to new sales																	P	P		P					
vehicle sales, new vehicle inventory lot																	UP	UP		UP	UP				
vehicle sales, of used vehicles																	UP		UP		UP				
vehicle repair, accessory to new vehicle sales																	P	P		P					
vehicle repair, accessory to used vehicle sales																	UP		UP		UP				
vehicle storage, indoor																	UP		P	P				Sec. 3-3(18)	
vehicle storage, outdoor																	UP		UP		UP			Sec. 3-3(32)	
vending stand, food																	UP								
<b>INSTITUTIONAL</b>																									
[no changes]																									
<b>RECREATIONAL</b>																									
[no changes]																									
<b>AGRICULTURAL &amp; ANIMAL-RELATED</b>																									
[no changes]																									
<b>INDUSTRIAL</b>																									

# GENERAL COMMERCIAL (C-3)



# PROPOSED ORDINANCE

## Chapter Three

### Chapter 3 – Create additional standards and regulations for Smoke or Vape Shops

- Require smoke or vape shops to be a minimum distance from any school or day care
- Establish a minimum distance requirement between smoke or vape shops
- Regulate the hours of operation
- Regulate additional operational standards and characteristics

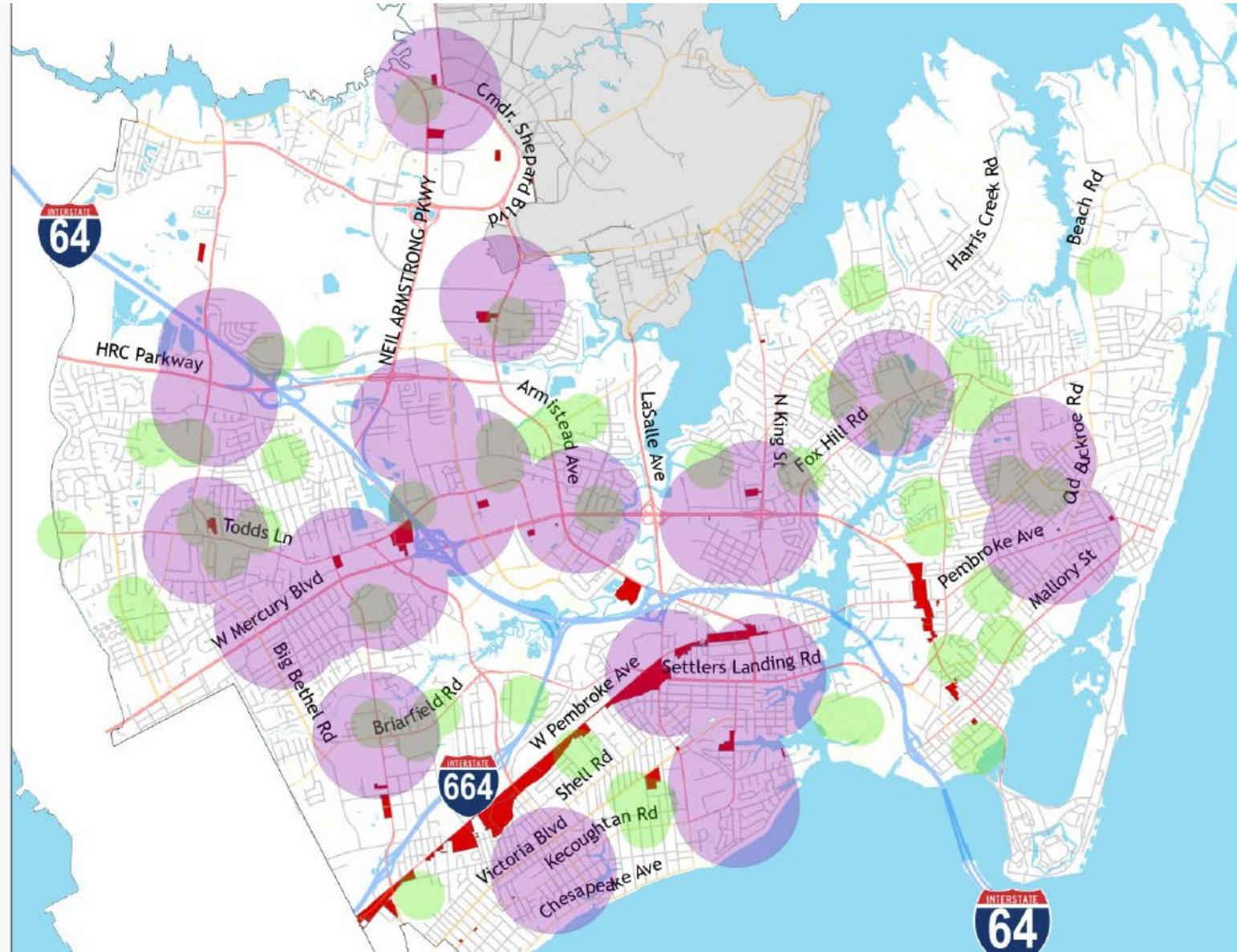
# PROPOSED ORDINANCE

## Chapter Three

<b>Permitted hours of operation</b>	9AM to 8PM
<b>Distance from school and daycare uses</b>	1,000 feet
<b>Distance from other Smoke or Vape shops</b>	One-half (0.5) mile Planning Commission recommends one (1.0) mile
<b>Other additional standards</b>	<ul style="list-style-type: none"><li>• No smoke or vape shop may operate a drive-through</li><li>• Restrict installation or use of any form of illumination visible from the public right-of-way which is not expressly permitted by this Ordinance or otherwise conditioned in the Use Permit</li><li>• Exterior and interior of door/windows shall not be treated in a way that impedes visibility into the establishment</li></ul>

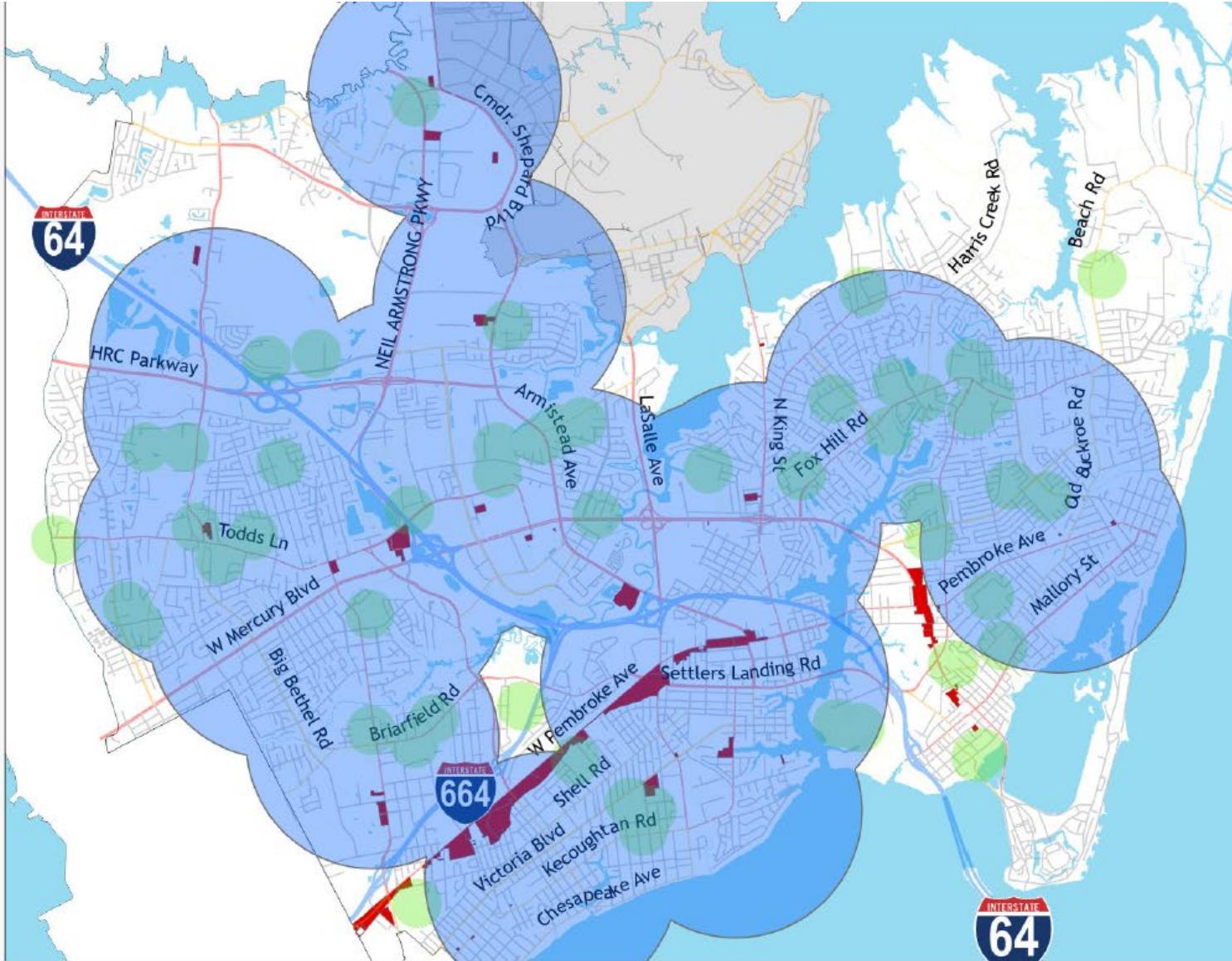
# STAFF RECOMMENDATION

## HALF MILE SEPARATION



# PLANNING COMMISSION RECOMMENDATION

## ONE MILE SEPARATION



# PROPOSED ORDINANCE

## Chapter Eleven

### Chapter 11 – Table of Parking Required

- Amend table of parking spaces required for “Retail Sales, General” uses
- Add specific parking requirements for the new “Smoke or Vape Shop” use

# PROPOSED AMENDMENTS - SUMMARY

Define “Smoke or Vape Shop” (Chapter 2)

Permit Smoke or Vape Shops in the C-3 District with additional standards, and require a Use Permit (Chapter 3)

Add vape/smoke shops to parking standards to be consistent with general retail sales (Chapter 11)

# CONCLUSION

- Public Hearing
- Action
  - Staff recommends **APPROVAL** of ZOA25-0337
  - Planning Commission recommends **APPROVAL** with the separation amended from one-half (0.5) mile to one (1.0) mile