



# City of Hampton

22 Lincoln Street  
Hampton, VA 23669  
www.hampton.gov

## Council Approved Minutes - Final City Council Work Session

*Mayor Donnie R. Tuck*  
*Vice Mayor Jimmy Gray*  
*Councilmember Eleanor Weston Brown*  
*Councilmember Steven L. Brown*  
*Councilmember Linda D. Curtis*  
*Councilmember W.H. "Billy" Hobbs*  
*Councilmember Chris Snead*

*STAFF: Mary Bunting, City Manager*  
*Cheran Cordell Ivery, City Attorney*  
*Katherine K. Glass, CMC, Clerk of Council*

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**Wednesday, October 23, 2019**

**1:00 PM**

**Council Chambers**

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### CALL TO ORDER

Mayor Tuck called the meeting to order at 1 p.m. All members of the City Council were present. Assistant City Manager Steven Bond was sitting in for the City Manager, Mary Bunting, who is traveling.

**Present** 7 - Councilmember Eleanor Weston Brown, Councilmember Steven L. Brown, Councilmember Linda D. Curtis, Vice Mayor Jimmy Gray, Councilmember Billy Hobbs, Councilmember Chris Snead, and Mayor Donnie R. Tuck

### DONNIE R. TUCK PRESIDED

### AGENDA

1. [19-0304](#) Briefing on Interstate 64 Regional Express Lanes Concepts

**Attachments:** [Presentation - Express Lanes](#)  
[Presentation - Study Results REVISED](#)  
[Presentation - Study Results](#)

Assistant City Manager Steve Bond introduced the item and noted that today's briefing is for informational purposes only, and no action is required.

Executive Director of the Hampton Roads Transportation Planning Organization (HRTPO) and the Hampton Roads Planning District Commission (HRPDC) Mr. Robert A. Crum, Jr., greeted those on the dais and provided opening remarks about upcoming transportation projects for our area and the organizations working on those projects.

Mr. Crum paused to thank Mayor Tuck, Vice Mayor Gray and staff for their leadership at the regional level and for clarifying the area's needs, as this information will help transportation organizations create solutions for the upcoming projects. He also announced that HRTPO, the Virginia Department of Transportation (VDOT), the Hampton Roads Transportation Accountability Commission (HRTAC) and other organizations will be working together to implement a regional express lanes network concept for the benefit of the constituents and residents of Hampton Roads.

Mr. Crum shared information that was discussed at HRTPO's July (2019) board meeting including a projected model managed lanes network concept for the year 2025 in comparison to a projected model system performance general purpose lanes network (baseline) concept for the year 2040. He noted that the purpose of the discussion was to determine the best regional network that would move traffic around the region as efficiently as possible.

Mr. Crum described the two types of managed lanes, High Occupancy Vehicle (HOV-2) and High Occupancy Toll (HOT-2) lanes.

Mr. Crum compared how things would operate by the year 2040 if regional priority projects were created according to two scenarios: the Baseline General Purpose Lanes Scenario and the Managed Lanes Scenario. He also shared the difference in travel time (morning and evening) using general purpose lanes versus managed lanes. He concluded that managed lanes would significantly reduce travel time and provide the best option for mobility.

Mr. Crum reviewed a slide depicting the impact that these scenarios would have on various roadways in Hampton. The analysis shows that it does not appear that HOT lanes in Hampton (and Norfolk) will be negatively impacted by additional traffic.

Mr. Crum shared an important policy statement recently made by the HRTPO Board: by the end of the year, HRTAC and VDOT will have to enter into a comprehensive tolling agreement related to HOT lanes and the Hampton Roads Bridge Tunnel (HRBT) project. We have been through a series of meetings as we try to deliberate regional issues and establish important positions on critical things that have to go into that agreement.

Mr. Crum also shared some of the statements and opinions expressed by elected officials who recently attended a joint HRTPO/HRTAC meeting. He noted that the majority of the regional officials agreed that this should be a regional, cohesive network which is managed appropriately based on traffic conditions at a given point

in time and managed in a way which has the least impact to Hampton Roads residents (including the consideration of maximizing toll revenue on weekends).

In response to Vice Mayor Gray, Mr. Crum noted that additional information about exit lanes from I-664 and other areas will be provided in the upcoming presentation by VDOT.

VDOT District Administrator Mr. Christopher G. Hall greeted those on the dais and presented the preliminary results on the Hampton Roads Regional Network Operational Study. He noted that he would primarily focus on areas of the Peninsula and the portion of the network which runs through the Hampton region.

Mr. Hall talked about the proposed scenario/concept which incorporates HOV lanes, HOT lanes, general purpose lanes and other roads throughout various routes on the peninsula. The proposed scenario areas (friction points) include: Jefferson Avenue to LaSalle Avenue; the HRBT; Hampton Roads Center Parkway and Magruder Boulevard; Mercury Boulevard; Mercury Boulevard and LaSalle Avenue; LaSalle Avenue and Settlers Landing Road; and Settlers Landing Road and the HRBT.

Mr. Hall presented the operational analysis results of the proposed scenario and reviewed slides which depict projected speed and traffic flow conditions east and west bound during peak periods (morning and evening) in the following areas of the peninsula: Fort Eustis Boulevard to I-264; Dock Landing to I-664; and at the HRBT between Mercury Boulevard and Mallory Street. Mr. Hall noted that this analysis was done for the year 2025, the year in which the tunnel and high rise bridge are scheduled to open.

Mr. Hall reviewed the next steps in the process and the decisions to be determined by the region. They include: toll Policy (HOT2 versus HOT3 lanes and hours of operation) and financing of the proposed scenario (traffic/revenue and the costs of additional proposed improvements).

Mr. Hall opened the floor for questions from those on the dais.

In response to Councilwoman Brown, Mr. Hall said that no discussion has taken place thus far regarding the engineering of interchanges at LaSalle Avenue and Rip Rap Road; however, discussions have taken place with the City regarding a King Street interchange. He reminded everyone that preliminary discussions about that entire area are underway with the Federal Highway Administration and this is something that can be taken into consideration if the region desires.

Mr. Crum added that both projects have been incorporated into the regional plan;

however, the next step is to acquire funding for the studies.

Mayor Tuck reminded everyone that there may not be four lanes west bound from Mallory Street to the 264 mile marker; therefore, there is potential for additional costs associated with the widening of the roads in that area.

Presented by Robert A. Crum, Jr., the Executive Director of the Hampton Roads Planning District Commission, and Christopher G. Hall, Virginia Department of Transportation's Hampton Roads District Engineer. Also present was Kevin B. Page, Executive Director of the Hampton Roads Transportation Accountability Commission.

2. [19-0202](#) Proposed Fiscal Year 2021 Transportation Service Plan and Transit Transformation Project Overview

**Attachments:** [Presentation](#)

Mr. Bond introduced the item.

President and Chief Executive Officer of Hampton Roads Transit (HRT) Mr. William Harrell greeted those on the dais and gave opening remarks. He reminded everyone that transit is the overall fabric of the transportation network and it benefits from roads, bridges and tunnels which are being built. He also emphasized the importance of regional decision making with regards to our roads, bridges and tunnels in an attempt to enhance the system.

Mr. Harrell thanked City staff and the various committees and organizations involved in the process and introduced HRT's Chief Planning and Development Officer Mr. Ray Amoruso to speak about the proposed FY21 Transportation Service Plan.

Mr. Amoruso shared the Transportation Service Plan and Budget Development schedule, spoke about the traditional Transportation Service Plan and activities related to the development of the FY21 budget.

Mr. Amoruso spoke about HRT service performance; HRT's efforts to address under-productive routes; statistics regarding average daily ridership and passengers per hour on routes in Hampton; and FY21 service recommendations related to Routes 102 and 111.

Mr. Amoruso concluded the presentation and noted that the rest of the service plan is similar to this year's plan. He added that the discussions of the FY21 Service Plan are in keeping with the spirit of what is recommended in the Transit Strategic Plan.

Prior to turning the floor over to HRT's Chief of Staff Dr. Brian Smith, Mr. Amoruso opened the floor for questions and comments from those on the dais. No questions or comments were posed.

Dr. Smith provided background information about the Transit Transformation Project and said one of the main deliverables of the project is to have a new Transit Strategic Plan for HRT.

Dr. Smith said that the Transit Strategic Plan replaces the previous Transit Development Plan; is a 10-year plan; is cost-constrained; and will be updated annually as new information becomes available and new services are implemented.

Dr. Smith explained that the purpose of the Transit Transformation Project is to create a better regional bus system for Hampton Roads to provide new connections, faster commutes, and better reliability. He also spoke about the process used to accomplish this goal and then listed the ways in which stakeholders have been involved in that process to include: a regional survey, workshops, public meetings, meetings with cities and meetings with City Managers.

Dr. Smith spoke about the input received from various stakeholders and listed the top six priorities gathered from the regional survey. The priorities include: more reliable service; more frequent service during rush hours; real-time bus arrival information; safety and security; mobile ticketing; and the need for more sheltered stops.

Dr. Smith said surveyors were asked to rate "trade-offs" in order of importance in the event there were limited resources to invest in the project. The trade-off survey questions include: Where should buses run and with what frequency? What types of trips should be prioritized geographically? What types of trips should be prioritized timewise? Should buses receive priority treatment on roadways? Should Regional bus service standards be created and applied?

Dr. Smith stated that the majority of the stakeholders agreed that there should be new regional standards for how the system is designed and operated; therefore, the major outcome of the Transit Transformation Project is implementing new regional standards.

Dr. Smith listed the new route classifications (tiers). They include: regional backbone routes (15 minute service routes); local priority routes (30 minute service routes); and coverage routes (60 minute service routes). Additional routes include limited/express routes and on-demand service.

Dr. Smith reiterated that the goal is to apply consistent service standards regionally, improve overall efficiency, and re-allocate savings to provide new service.

Dr. Smith shared the upcoming meeting schedule for the months of October, November and December and then opened the floor for questions from those on the dais.

Councilman Brown asked if needs assessments have been prepared based on the need for increased bus routes in Hampton. He also asked about the extension of operation hours and the costs associated with these potential changes.

Mr. Amoruso explained that all of these concerns have been taken into consideration based on recommendations described by Dr. Smith. He noted that part of the proposed regional route system incorporates extending operational service hours to 1 a.m. for some routes.

Mr. Harrell provided closing remarks and assured everyone that work is underway on this project and many of these issues will be addressed in the upcoming budget year. He noted that today's presentation is one of many that will be brought forth with information about logistics and funding. He emphasized that some strategic decisions need to be made at a regional level and work is being done to lay a framework for that.

Presented by William E. Harrell, President and Chief Executive Officer; Ray Amoruso, Chief Planning and Development Officer; and Brian Smith, PhD., Chief of Staff for Hampton Roads Transit.

Mr. Harrell also introduced Conner Burns, Hampton Roads Transit's Chief Financial Officer. Also present was Antoinette White, Manager of Service Planning.

3. [19-0300](#) Continued Discussion of City of Hampton, Virginia's 2020 General Assembly Priorities

Attachments: [Presentation](#)

Mr. Bond introduced the item.

Vice President of Two Capitols Consulting CJ Stolle greeted those on the dais and stated that today's discussion will be a continuation of the discussion held at the last meeting regarding the 2020 General Assembly Package. She noted that two new

items will be highlighted during today's discussion.

Ms. Stolle shared the two new items which will be brought before the General Assembly. They include: Hampton being added to the list of localities that may (1) impose conditions on use permits for alcohol-related businesses, and (2) increase and protect tree canopy (this will assist with resiliency issues).

Ms. Stolle listed the additional legislative requests for 2020. They include: create an annual fund to address the needs of Virginia's military and Federal facilities; include the City of Hampton in localities permitted to host casino gaming; and provide localities (Hampton) the authority to regulate blight including overgrown trees and shrubs and miscellaneous junk.

Ms. Stolle reviewed the legislative priority positions discussed at length at the last meeting. They include: allow localities the ability to regulate firearms in public spaces; continue supporting and enhancing localities' resiliency efforts; continue supporting and funding education initiatives; continue supporting transportation initiatives; define and regulate games of skill; expand Communications Sales and Use Tax; honor prior commitments to the State Assistance to local Police Departments (599 Program); refrain from passing unfunded mandates/constitutional inequity; require the reporting of lost or stolen firearms; support and increase staffing for the Hampton Roads Regional Jail; support legislation that reduces instances of distracted driving; and support legislative efforts to address the opioid (Fentanyl) epidemic.

Ms. Stolle listed partner priorities. They include: the Hampton Roads Planning District Commission, the Hampton Roads Transportation Planning Organization, the Hampton Roads Transportation Accountability Commission, the Hampton Roads Transportation District Commission, the Hampton Roads Military and Federal Facilities Alliance, the Virginia Municipal League, the Virginia First Cities, Hampton University, the Hampton-Newport News Community Services Board, the Hampton Roads Regional Jail, the Fort Monroe Authority, the Chesapeake Bay Foundation, the Virginia Seafood Agriculture Research and Extension Center, and NASA/Langley.

Ms. Stolle shared the remaining 2020 legislative agenda timeline: finalize legislative agenda with coordination from City Council and City Manager (mid-October); present legislative agenda for approval by City Council -start shopping legislation with members (end of October/early November); finalize legislation for General Assembly members and have bills re-filed (November); finalize any budget amendments and collect legislative priorities from Hampton delegation to present to Council and staff (December); and the General Assembly Session which begins

January 8, 2020, at noon.

Ms. Stolle noted that a draft of the legislative package will be provided to Council in the near future and then opened the floor for questions and comments from those on the dais. No questions or comments were posed.

Presented by C. J. Stolle, Vice President of Two Capitols Consulting.

**REGIONAL ISSUES**

There were no regional issues.

**NEW BUSINESS**

Mayor Tuck announced that he was holding a Town Hall meeting on Tuesday, October 29th at 6 p.m. at Hampton Christian Church on East Mercury Boulevard.

**CLOSED SESSION**

- 4. [19-0264](#) Closed session pursuant to Virginia Code Sections 2.2-3711.A.1, .5, .7 and .8 to discuss appointments as indicated on the agenda; to discuss a prospective business or industry or the expansion of an existing business or industry where no previous announcement has been made of the business or industry's interest in locating or expanding its facilities in Hampton; for consultation with legal counsel pertaining to actual or probable litigation in a federal class action lawsuit where such consultation or briefing in an open meeting would adversely affect the negotiating or litigating posture of the public body requiring the provision of legal advice by such counsel and consultation with legal counsel employed or retained by a public body regarding specific legal matters related to the enforceability or modification of certain deed restrictions efforts requiring the provision of legal advice by such counsel.

At 2:34 p.m., a motion was made by Councilmember Curtis and seconded by Councilmember Hobbs, that this Closed Session - Motion be approved . The motion carried by the following vote:

**Aye:** 7 - Councilmember Weston Brown, Councilmember Brown, Councilmember Curtis, Vice Mayor Gray, Councilmember Hobbs, Councilmember Snead and Mayor Tuck



- 5. [19-0287](#) Consideration of Appointments to Citizens Police Advisory Group (CPAG)
- 6. [19-0302](#) Consideration of Appointments to the Citizens' Unity Commission (CUC)
- 7. [19-0312](#) Consideration of Appointments to the Virginia Air & Space Center Board
- 8. [19-0313](#) Consideration of Appointments to the Peninsula Stadium Authority
- 9. [19-0314](#) Consideration of Appointments to the Hampton Youth Commission
- 10. [19-0315](#) Consideration of Appointments to the Board of Zoning Appeals
- 11. [19-0316](#) Consideration of appointments to Neighborhood Commission

**CERTIFICATION**

- 12. [19-0303](#) Resolution Certifying Closed Session  
At 3:55 p.m., a motion was made by Councilmember Linda Curtis seconded by Councilmember Billy Hobbs, that this Closed Session - Certification be approved. The motion carried by the following vote:

**Aye:** 7 - Councilmember Weston Brown, Councilmember Brown, Councilmember Curtis, Vice Mayor Gray, Councilmember Hobbs, Councilmember Snead and Mayor Tuck

**ADJOURNMENT**

The meeting was adjourned at 3:55 p.m.

**Contact Info:**  
Clerk of Council, 757-727-6315, [council@hampton.gov](mailto:council@hampton.gov)

\_\_\_\_\_  
Donnie R. Tuck  
Mayor

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Katherine K. Glass, CMC  
Clerk of Council

Date approved by Council \_\_\_\_\_