

## **City of Hampton**

22 Lincoln Street Hampton, VA 23669 www.hampton.gov

# Council Approved Minutes - Final City Council Work Session

Mayor Donnie R. Tuck
Vice Mayor Linda D. Curtis
Councilmember Jimmy Gray
Councilmember W.H. "Billy" Hobbs
Councilmember Will Moffett
Councilmember Teresa V. Schmidt
Councilmember Chris Snead

STAFF: Mary Bunting, City Manager Vanessa T. Valldejuli, City Attorney Katherine K. Glass, CMC, Clerk of Council

Wednesday, March 28, 2018

1:00 PM

**Council Chambers** 

#### **CALL TO ORDER**

Mayor Tuck called the meeting to order at 1 p.m. and announced that Brian DeProfio, Assistant City Manager, was filling in for the City Manager, Mary Bunting.

Present 7 - Vice Mayor Linda D. Curtis, Councilmember Jimmy Gray,
Councilmember Billy Hobbs, Councilmember Will Moffett,
Councilmember Teresa V. Schmidt, Councilmember Chris
Snead, and Mayor Donnie R. Tuck

#### **DONNIE R. TUCK PRESIDED**

#### **AGENDA**

1. <u>18-0131</u> Budget Briefings - Hampton City Schools Budget Scenario

Attachments: Presentation

Mr. DeProfio noted that the Hampton City Schools' (HCS) Operating Budget in FY18 was \$203.6 million, approximately 43% of the City's overall budget. He introduced Dr. Jeffrey Smith, HCS Superintendent, who provided a presentation to Council.

Dr. Smith thanked the City Council and Ms. Bunting for their support of HCS. He thanked Mr. DeProfio for his leadership on budget development. He noted that the working relationship between HCS, the City, and the City Council is making a difference in the lives of the City's young people.

Dr. Smith stated that the School Board's final public hearing on the FY19 Superintendent's Proposed Budget, with final action scheduled to take place, is

tonight. The proposed budget includes a 2% compensation increase for all full and part-time employees, with the exception of a few part-time positions. It also includes a 3.2% health insurance increase that will be shared between HCS and the employees.

Dr. Smith thanked the City for the additional one-time funds of \$350,000 in support of the Academies of Hampton, which will be primarily used to purchase equipment. Last year, the City provided an additional \$265,000 in support of the Academies of Hampton.

Dr. Smith noted that the local contribution through the funding formula increased by \$705,626. At this time, the budget is balanced based on the former Governor's proposed budget. The General Assembly will be returning to session on April 12th to continue with its budget deliberations. Once completed, HCS will work on mitigating the impact on the School Board's then-adopted FY19 Budget. The budget also reflects right-sizing of the organization due to projected student enrollment decreases, and restructuring various educational programs and services directed towards enhancing and increasing student achievement.

Dr. Smith stated that this presentation will provide context as to the important work HCS is engaged in on behalf of young people. He introduced Dr. John Caggiano, Superintendent for Curriculum, Instruction, and Assessment; Dr. Cynthia Cooper, Executive Director of Research, Planning, and Evaluation; Mr. Paul Lawrence, Director of Information Literacy; and Ms. Veronica Hurd, Director of the Academies of Hampton, who assisted in the presentation to Council.

Dr. Caggiano gave a brief presentation on the steps HCS is taking to enhance early literacy. He stated that one of the unintended consequences in this era of accountability and the Standards of Learning Assessments, which begin in 3rd grade, is a lot of energy and resources have been placed in upper elementary grades.

Dr. Caggiano described a free summer program offered for those youth enrolling in Kindergarten that have not had a Pre-K experience. The pilot program was offered in 2017 for 60 students.

Mayor Tuck asked for clarification on some of the numbers Dr. Caggiano shared. Dr. Caggiano stated that 70% of HCS students have Pre-K education, and last year 60 students entering Kindergarten who had not had that experience participated in the free 16-day summer program.

In reference to HCS's more recent work with Healthy Families, Mayor Tuck asked if

Dr. Caggiano was suggesting there was not an alignment between those two groups previously. Dr. Caggiano stated that prior to this year, various organizations worked independently in silos. Now, HCS is working with Healthy Families and Smart Beginnings to be a collective voice to speak to the community on what Kindergarten readiness looks like, and how parents can help make children more successful.

Dr. Caggiano stated that national studies have shown that with the standards movement, it would take an additional nine years of schooling for students to get through all of the content. HCS is using its framework to determine what students need to learn to be successful, and HCS has rewritten over 180 curricula. It's a paradigm shift, and there has been retraining of teachers to make sure students are retaining information.

Councilwoman Schmidt stated that the budget shows a decrease in the amount of funds for preschool in FY19. Dr. Caggiano stated that part of it is student enrollment, which is on the decline. Based on State formulas, this results in decreased funding. In FY18, HCS served 637 students using State funding, and in FY19, they are projected to serve 530. As a way to expand and increase the number of youth served, they will be looking into partnering with private providers, which is about 1/3 of the cost per student.

Dr. Cooper provided a brief presentation on the culture and climate in HCS. She noted that learning does not happen in a vacuum, but when there is a safe and nurturing environment. HCS has been relying on positive behavior and intervention support for a number of years to decrease disciplinary infractions and improve student behavior. Last year, HCS took a closer and broader look at climate and culture. They have created a multi-tiered system of support for young people, with an online resource center for educators and administrators. HCS is planning to have one in place for parents next year.

Mr. Lawrence gave a brief presentation on the Digital Learning Initiative. He stated that all HCS students, regardless of their economic status, are given tools to create personal learning experiences. He shared an example of the Chromebook used by older students, which allows students to have a laptop and maintain their tablet skills. They also become trained in G-Suite programs and how to work in an increasingly paperless world.

Mayor Tuck stated that he had seen Mr. Lawrence's full Digital Learning presentation previously and was glad that his fellow Councilmembers were able to see a small snippet of that.

Ms. Hurd gave a brief presentation on the Academies of Hampton. She noted that

95% of students were able to secure their first choice of Academy.

Mayor Tuck noted that Ms. Bunting has shared the latest Academies of Hampton brochure. He asked Ms. Hurd to speak about the business partners HCS has. Ms. Hurd noted that each Academy has its own advisory board, so there are over 450 volunteers from places such as Hampton Police Division, Newport News Shipbuilding, the Virginia Ship Repair Authority, as well as numerous small businesses, all helping to mold what the Academy experience looks like.

Dr. Smith thanked Council for this opportunity to give a context to how HCS uses the financial resources provided by the City. He shared several accomplishments achieved by HCS.

Councilman Moffett stated that people do not realize how great HCS is. He noted that several years ago, members of the community were able to work with youth at several schools through a program. He stated that these were beneficial, because it allowed people to hear the concerns of youth. He asked if those opportunities would be offered again. Dr. Cooper stated that any support from the community is appreciated. She will make sure that Council is included when HCS calls upon members of the community to assist in various programs.

Councilman Moffett stated that there are some cultural differences between teachers and students based on socio-economic backgrounds. He asked if there was an intentional effort by HCS to recruit young, African American males to teach those underrepresented youth. He stated that it is important for those young men to have someone to whom they can relate. Dr. Cooper stated that this is something HCS is working on. Dr. Smith noted that HCS just hired a full-time teacher recruiter and part-time support person to assist with these efforts. He also noted that from September through January, 93% of the students in HCS had not been suspended even once.

Councilman Hobbs stated that he has had personal involvement in the Public Safety Academy, and feels it is a very beneficial experience. He stated that HCS is headed in the right direction.

Councilman Gray stated that he is glad to see a better alignment between the school divisions, both HCS and Newport News Public Schools, and Smart Beginnings, as this has been a challenge in the past. Smart Beginnings is also helping to provide training to those educating young children in the home. Dr. Caggiano stated that Ms. Chenequa Hayden, Youth, Education, and Facility Services Administrator, and Ms. Chanda Epps, HCS Coordinator of Family Engagement, have been instrumental in working with Smart Beginnings and offering quarterly opportunities for

private-care providers to come together.

Councilman Gray noted that most students stayed in their zoned schools when choosing Academies. He asked if there was an opportunity for those students to change their mind after their sophomore year. Dr. Smith stated that students are given an opportunity to change Academies. He noted that there are many diverse opportunities for students to fit their area of interest within their own zoned school. He believes that over time students will feel more comfortable to choose an academy outside of their zoned school.

Mayor Tuck stated that there is a loss of learning over the summer. He asked if this loss or time spent trying to reteach things at the beginning of the school year has been measured, and if it has been improved over time. Dr. Smith stated that HCS tries to keep as many students as possible engaged over the summer. He will see what data they have and relay that to Council.

Mayor Tuck asked if HCS is able to reduce the number of textbooks purchased because of increased technology use, and if this is reflected in the budget. Dr. Smith stated that this will be shown within the budget and they believe it will continue to decrease over time.

Mayor Tuck stated that he has spoken with someone who divides the school budget by the number of students to determine the cost per student. Dr. Smith stated that it is more important to look at the resources and the services provided to young people rather than a per pupil expenditure.

Councilwoman Schmidt noted that one concern about the Academies was transportation, how to get students from their zoned schools to their Academy school. She asked how this had been addressed. Dr. Smith stated that HCS has worked it out with its own transportation system and Hampton Roads Transit (HRT). Students will be able to ride their regular HCS bus from home to their zoned high school, and satellite transportation takes them to their Academy school. HRT has developed a "Freedom Pass" for students to choose to ride the public transit system back home, or from beginning to end. Students and parents have been educated on those options. HCS believes this will also help students learn how to use public transit outside of the school setting.

Mayor Tuck noted that there has been an emphasis on Pre-K to 3rd grade and the high schools have the Academies. He asked what services to excite learning are being provided to those students between those age groups. Dr. Smith stated that HCS is launching mentorship opportunities at that level. The goal is that those in those middle years explore at least two careers to understand and provide context

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within teaching and learning. He stated that with the early literacy development program, HCS has an expected achievement outcome of 95% of students reading on grade level by the end of 2020.

> Presented by Dr. Jeffery Smith, Superintendent; Dr. John Caggiano, Deputy Superintendent for Curriculum, Instruction, and Assessment; Dr. Cynthia Cooper, Executive Director of Research, Planning and Evaluation; Paul Lawrence, Director of Information Literacy; and Veronica Hurd, Director of The Academies of Hampton.

2. 18-0117 Budget Briefings - I Value Citizen Input Final Results and Status

Update on the FY 2019-2023 Capital Improvement Plan

Attachments: Polling Results Presentation

**CIP Presentation** 

Mr. DeProfio noted that Hampton is one of the few communities that reaches out for public opinion on the budget prior to the release of the proposed budget in order to incorporate that feedback into the budget. He introduced Ms. Robin McCormick, Communications Strategist, who provided a presentation on the I Value survey results.

Mr. DeProfio noted that the Capital Improvement Plan (CIP) covers major capital investments the City plans to make over the next five years. In order for a project to qualify for the CIP, it must be over \$50,000 and have a lifespan greater than five years. The first year of the CIP is incorporated into the City's Capital Budget for that fiscal year. He introduced Mr. Torriano Askew, Budget Analyst, who provided a presentation to Council on the FY19-23 CIP process and development.

> Presented by Robin McCormick, Communications Strategist and Torriano Askew, Budget and Management Analyst.

3. <u>18-0114</u> Salt Ponds Inlet Improvements

Attachments: Presentation

Mr. DeProfio noted that when staff briefed Council on Strategic Initiative projects this January, Council asked about the status of the Salt Ponds Inlet. At that time, the City Manager suggested a briefing take place during the budget discussions. This project is currently in the City's adopted CIP that covers FY18-22, in FY21. Council has asked that this be moved up to FY19. Staff is working on this. He introduced Mr. Brian Lewis, Water Resources Engineer, who provided a presentation to Council on what the project will entail.

Mayor Tuck acknowledged members of the Long Creek Waterway Association who were in the audience.

Mr. Lewis shared a map of projects staff has been working on for a number of years to reduce the amount of sand in the channel. Project 1, the Salt Ponds breakwater, was completed in February 2017. It was built to dissipate the wave energy in the area and reduce the amount of sand entering the channel. Project 2, the Salt Ponds Inlet dredging, was completed February 2018. It will generally provide an appropriate depth for navigation. The sand from that dredging was placed along the beach in the Salt Ponds area and Buckroe Beach. Project 3, the sand trap dredging, was completed March 2018. This will provide additional storage for the sand prior to it entering the channel.

Mr. Lewis stated that all the projects were about trying to minimize the amount of sand that ultimately ends up in the channel, requiring frequent dredging.

Mr. Lewis stated that project 4, project 5, and project 6 were being designed and permitted at the same time. Project 4 is the complete replacement of the south jetty. The current one is in horrible condition and does not meet current requirements. Project 5 is the addition of a spur off the north jetty, which will trap sand before it enters the channel. Project 6 takes the existing north jetty, installs a filter fabric along the edge of the rock, with smaller rock placement to fill the voids in the jetty, and larger stone on top to keep it all in place. The north jetty was constructed in 1979, and the City has learned a lot over the years.

Mr. Lewis stated that the City has received and reviewed the 30% plans regarding these three projects, which are necessary to move forward with permit applications. The consultant is working on the application, and it should be submitted soon. The consultants have worked with the staff from the Virginia Institute of Marine Science (VIMS) to model and design all of these improvements.

Mr. Lewis stated that once the permit is issued, the City will be able to bid out the project. Staff anticipates this will take place in late summer or early fall, with construction complete in early spring. If there is funding remaining upon completion, the City will do an interim dredge, to make sure the whole project is working as designed.

Mr. Lewis noted that after the last dredging, the City was hit by a Nor'easter, which significantly impacted the Salt Ponds beach. There is very little the City can do about this until it dredges again because it does not have the materials to build the beach back up.

Councilman Gray asked for clarification on what projects were being designed. Mr. Lewis stated that all three remaining projects are under design. Councilman Gray asked if the construction contract will be issued for all three projects at once, or one at a time. Mr. Lewis stated that it will be for all three projects.

Mayor Tuck noted that project 2 looks like an "L." He asked if the City was able to handle a pier situation that prevented this being a little more rounded. Mr. Lewis stated that the shape is not what the City desires, but the pier is privately owned. The contractor and owner had some conversations, and the owner paid for some additional dredge work to widen the channel slightly more, with no additional funding from the City.

Mayor Tuck noted that there was a sign in the channel stating that it was dangerous to take a boat in there, even after dredging. He asked if the sign has been removed. Mr. Lewis stated that the sign will not be removed until Risk Management clears it.

Mayor Tuck asked if there was a way to protect the sand from Nor'easters. Mr. Lewis stated that there are long-term solutions, but even Buckroe lost sand during this last Nor'easter despite all its breakwaters. It is something that will be worked on continually.

Councilwoman Schmidt asked if project 3 has been tried elsewhere, what it was, and if it was under the water. Mr. Lewis stated it was underwater and that the City already had one out there, but it had become full over time. This is being dug out and moved based on new knowledge. It is essentially a big hole intended to trap sand as it migrates before it gets into the channel. Councilwoman Schmidt asked if it was a continual effort of digging it out. Mr. Lewis stated that it has been years, and it takes a while for it to fill up, probably 15-20 years.

Councilman Moffett stated that staff is assuming that the general public understands what the City is doing. He asked if it was possible for Mr. Lewis to explain the benefits of these projects in regards to the Salt Ponds. Mr. Lewis stated this inlet serves two marinas, and people travel up and down the east coast constantly. It is a tremendous asset to the City to provide a place for people to stop or harbor boats long term. It helps generate additional tourism and tax dollars. He stated that Hampton is a city surrounded by water and people want to get out on it.

Mayor Tuck noted that some people that live in this area chose it because of the water access. Because of the difficulties navigating this channel, they have harbored their boats elsewhere. Now that the City is making improvements, this could change.

Presented by Brian Lewis, Water Resource Engineer. Mayor

Tuck acknowledged that members from the Long Creek Waterways Association were in attendance at the meeting.

#### **REGIONAL ISSUES**

#### **NEW BUSINESS**

#### **CLOSED SESSION**

4. 18-0120 Closed session pursuant to Virginia Code Sections 2.2-3711.A.1 and .7 to discuss appointments as listed on the agenda and to consult with legal counsel pertaining to actual or probable litigation, where such consultation or briefing in an open meeting would adversely affect the negotiating or litigating posture of the city.

At 2:41 p.m., a motion was made by Vice Mayor Curtis and seconded by Councilmember Schmidt, that this Closed Session - Motion be approved. The motion carried by the following vote:

- Aye: 7 Vice Mayor Curtis, Councilmember Gray, Councilmember Hobbs, Councilmember Moffett, Councilmember Schmidt, Councilmember Snead and Mayor Tuck
- 17-0389 Consideration of appointments to Hampton Senior Citizens Advisory Committee
- **6.** <u>17-0392</u> Consideration of appointments to Social Services Local Advisory Board
- 7. <u>18-0119</u> Consideration of appointments to Parks & Recreation Advisory Board
- **8.** <u>18-0122</u> Consideration of appointments to Neighborhood Commission
- **9.** <u>18-0123</u> Consideration of appointments to Mayor's Committee for People with Disabilities
- **10.** <u>18-0124</u> Consideration of appointments to Hampton Clean City Commission
- **11.** <u>18-0125</u> Consideration of appointments to 2019 Commemorative Commission

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12.	<u>18-0126</u>	Consideration of appointments to Hampton Economic Development Authority	
13.	<u>18-0127</u>	Consideration of appointments to Athletic Hall of Fame	
14.	<u>18-0133</u>	Consideration of nominations to the Virginia Municipal Lea	ague
CERT	TIFICATION		
15.	<u>18-0129</u>	Resolution Certifying Closed Session	
		A motion was made by Councilmember Moffett and seconded by Councilmember Schmidt, that this Closed Session - Certification be approved. The motion carried by the following vote:	
	Aye	re: 7 - Vice Mayor Curtis, Councilmember Gray, Councilmember Moffett, Councilmember S Councilmember Snead and Mayor Tuck	
ADJC	DURNMENT	The meeting adjourned at 4:06 p.m.	

Donnie R. Tuck Mayor	-
Katherine K. Glass, CMC	-
Clerk of Council	
Date approved by Council _	