



**HUMAN
SERVICES**

Homelessness and Housing Instability

May 14, 2025



Purpose

The purpose of the presentation is to provide an overview of the current structure and services provided to support homeless individuals and individuals with housing instability.



The Continuum of Care

- In 1994, The Department of Housing and Urban Development (HUD) introduced the Continuum of Care as the only model for funding homeless projects
- HUD announced a new mandate that Continuums of Care (CoC) and recipients of CoC Program and Emergency Solutions Grants (ESG) Program funding must use a centralized or coordinated assessment system

What is the Continuum of Care?

A Continuum of Care is a collaborative approach to organizing and delivering housing and services for people who are homeless to support the move to stable housing and maximum self-sufficiency.

This approach requires:

- The community to determine need
- The community to determine projects to be funded
- The community had to plan for and monitor services and projects

Greater Virginia Peninsula Homelessness Consortium (GVPHC)

The mission of the GVPHC is to develop, sustain, and coordinate a comprehensive Continuum of Care for citizens at risk of or experiencing homelessness.



(1) Literally Homeless

Individual or family who lacks a fixed, regular, and adequate nighttime residence meaning:

1. Has a primary residence that is a public or private place not meant for human habitation; or
2. Is living in a public or privately operated shelter designated to provide temporary living arrangements (including congregate shelters, transitional housing, and hotels and motels paid for by charitable organizations or by federal, state and local government programs); or
3. Is exiting an institution where (s)he has resided for 90 days or less and who resided in an emergency shelter or place not meant for human habitation immediately before entering that institution.

(2) Imminent Risk of Homelessness

An individual or family who will imminently lose their primary nighttime residence, providing that:

- 1. Residence will be lost within 14 days of the date of application for homeless assistance;**
- 2. No subsequent residence has been identified; and**
- 3. The individual or family lacks the resources or support networks needed to obtain other permanent housing.**

(3) Homeless Under Other Federal Statutes

Unaccompanied youth under 25 years of age, or families with Category 3 children and youth, who do not otherwise qualify as homeless under this definition, but who:

1. Are defined as homeless under the other listed federal statutes;
2. Have not had a lease, ownership interest in permanent housing during the 60 days prior to the homeless assistance application;
3. Have experienced persistent instability as measured by two moves or more during in the preceding 60 days; and
4. Can be expected to continue in such status for an extended period of time due to special needs or barriers.

(4) Fleeing/Attempting to Flee Domestic Violence

An individual or family who:

- 1. Is fleeing, or is attempting to flee, domestic violence;**
- 2. Has no other residence; and**
- 3. Lacks the resources or support networks to obtain other permanent housing.**

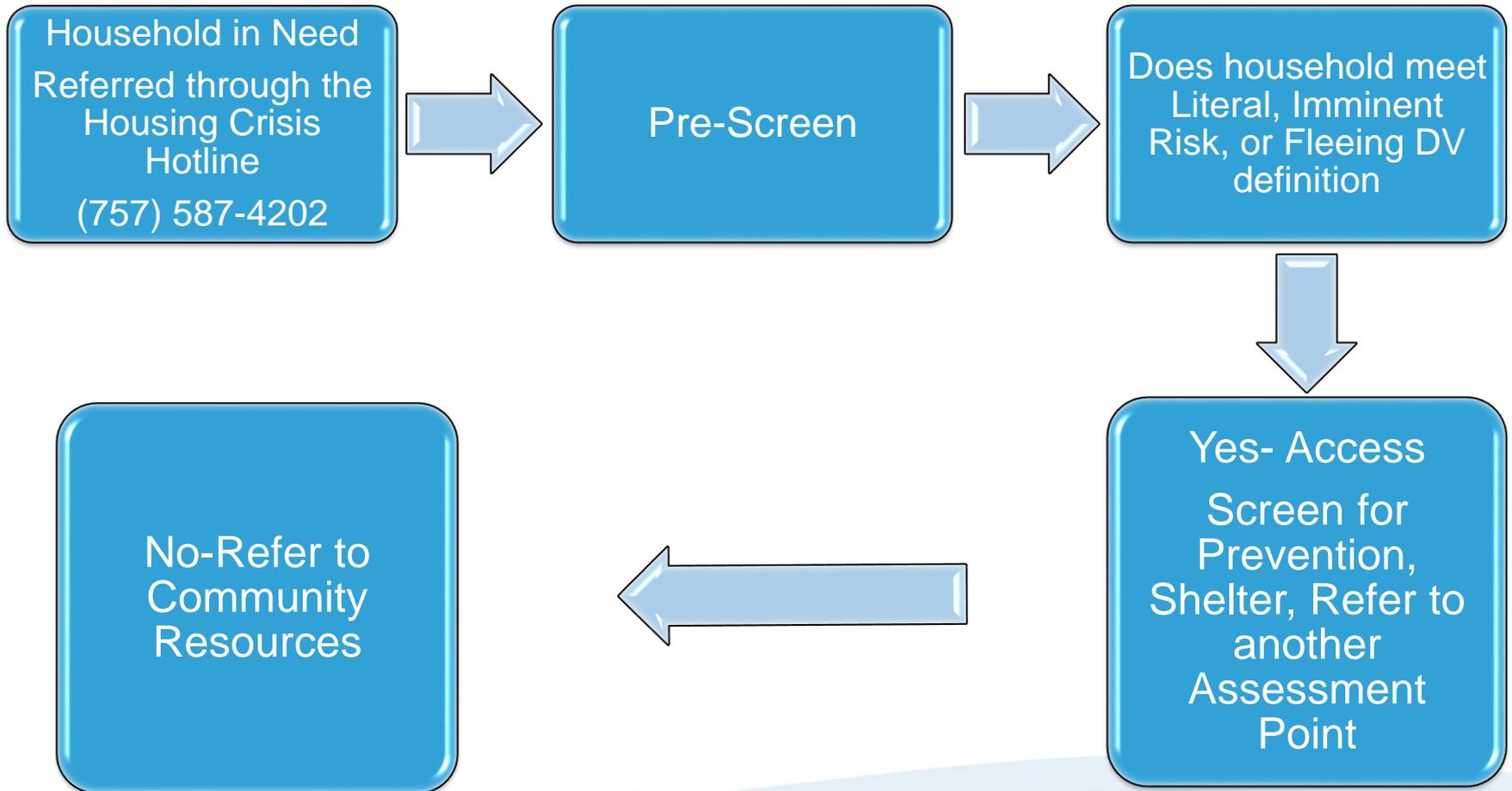
The McKinney-Vento Homeless Assistance Act (1987)

- Defines homeless children and youth as individuals who lack a fixed, regular, and adequate nighttime residence
- This includes situations where children or youth may be living with others temporarily due to financial difficulties
- Includes individuals living in vehicles, parks, abandoned buildings or other places not considered for regular nighttime residence
- Addresses situations where a lack of stable housing impacts education and well-being

Chronically Homeless

- A homeless individual with a disability as defined in section 401(9) of the McKinney-Vento Assistance Act (42 U.S.C. 11360(9)), who:
 - Lives in a place not meant for human habitation, a safe haven, or in an emergency shelter, and
 - Has been homeless and living as described for at least 12 months or on at least 4 separate occasions in the last 3 years, as long as the combined occasions equal at least 12 months and each break in homelessness separating the occasions included at least 7 consecutive nights of not living as described.
- An individual who has been residing in an institutional care facility for less, including jail, substance abuse or mental health treatment facility, hospital, or other similar facility, for fewer than 90 days and met all of the criteria of this definition before entering that facility; or
- A family with an adult head of household (or, if there is no adult in the family, a minor head of household) who meets all of the criteria of this definition, including a family whose composition has fluctuated while the head of household has been homeless.

Coordinated Entry



What Services Are Provided?

Service	Description
Prevention	In housing but has crisis. Usually need financial assistance
Outreach	Helping individuals on the street with access to housing and supportive services
Permanent Housing	Housing with lease, rent which may or may not be based upon income, no time limit other than lease
Permanent Supported Housing	Affordable permanent housing (usually through rent supports) for individuals who are disabled and would not retain stable housing without tightly linked support services

What Services Are Provided?

Service	Description
Rapid Re-Housing	Rapidly connects families and individuals experiencing homelessness to permanent housing through a tailored package of assistance that may include the use of time-limited financial assistance and targeted supportive services
Supportive Services	Includes case management, life skills classes, vocational training, primary and mental health care, etc.
Local Grant Funding	Limited funding availability through local grants to assist with efforts to increase housing stability

FY' 24 Spending

Program	Allocation	Spending
Prevention	\$76,343.00	\$53,199
Rapid Re-Housing	\$57,363.00	\$57,862
Outreach	\$54,000	\$26,952

Homeless Population Point In Time Count

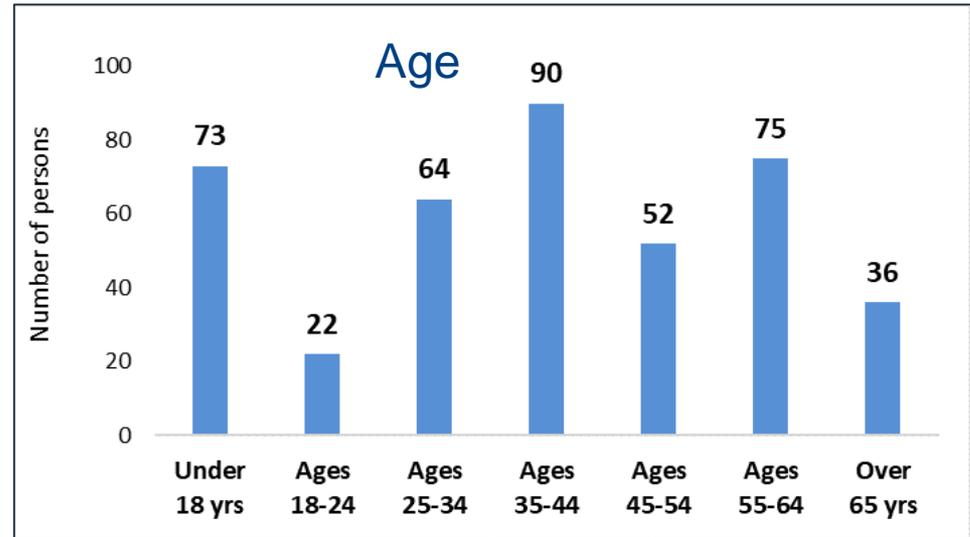
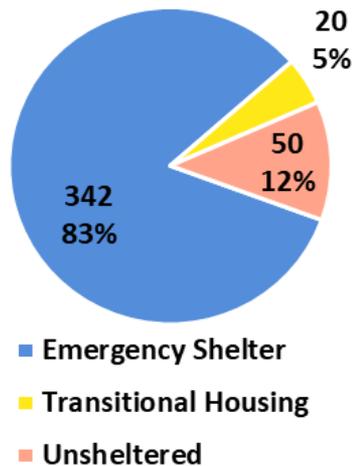
- The 2024 Point in Time Count was conducted across the six (6) jurisdictions of the Greater Virginia Peninsula Homelessness Consortium (GVPHC).
- During the 2024 Point in Time Count, partner agencies and volunteers counted **412 persons who were experiencing homelessness, which is a 14% decrease from the 2023 count of 480 persons.**
- Each year, homeless coalitions across the country conduct a **Point in Time Count (PIT)** during the same 24-hour period in January to estimate the number of persons experiencing homelessness. The PIT count includes those living in emergency shelters, transitional housing programs, and those living unsheltered on the street or in other places not meant for human habitation.

Homeless Point In Time

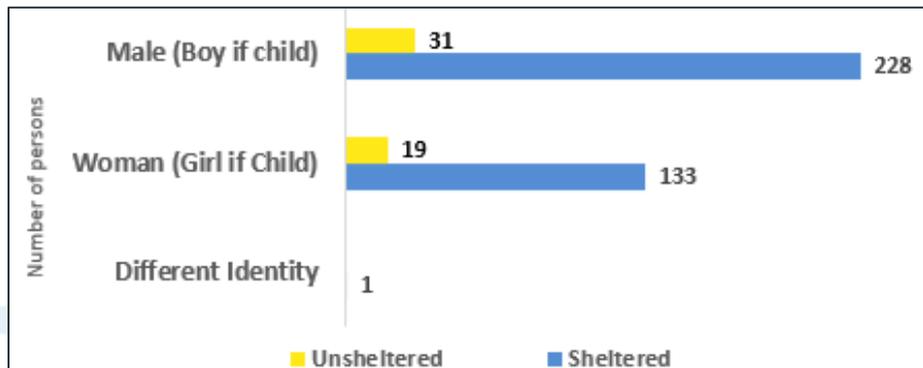
- The PIT count does not include the many homeless families and youth who are doubled up with family or friends, or those at imminent risk of becoming homeless
- A lack of volunteers can impact the capacity to canvass communities in their entirety
- The count helps communities plan for programs and services, identifies gaps in the homeless system, and provides some demographic information about populations who experience homelessness

Homeless Population Point In Time Count Highlights

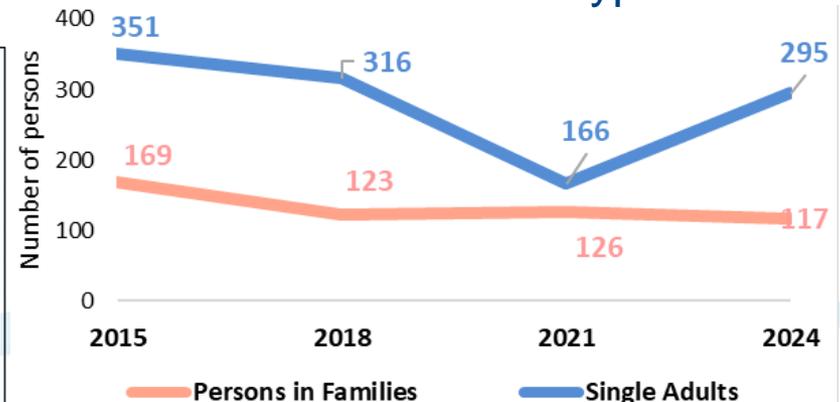
Where people were sleeping



Gender



Household Type



2024 GVPHC

Point In Time Count Detail

Point in Time Count	2023 GVPHC	2024 GVPHC	Change 23-24	2024 Hamp.	2024 NNWS	2024 WMBG	2024 Poquo.	2024 James City County	2024 York County
Total of Homeless Persons Counted	480	412	↓	166	184	30	0	31	1
2023 Total Number of Homeless Persons	-	-	-	130	306	10	0	33	1
Number Sheltered	445	362	↓	136	172	24	0	30	0
Number Unsheltered	35	50	↑	30	12	6	0	1	1
Total Number of Families*	63	38	↓	18	8	8	0	4	0
Total Number of Persons in Families*	201	117	↓	53	31	24	0	9	0
Total Number of Unsheltered Families	0	0	=	0	0	0	0	0	0

2024 GVPHC

Point In Time Count Detail – cont.

Point in Time Count	2023 GVPHC	2024 GVPHC	Change 23-24	2024 Hamp.	2024 NNWS	2024 WMBG	2024 Poquo.	2024 James City County	2024 York County
Total Number of Adult Only Households	276	293	↑	112	152	6	0	22	1
Total Number of Persons in Adult Only Households	279	295	↑	113	153	6	0	22	1
Total Number of Unsheltered Persons in Adult Only Households	35	50	↑	30	12	6	0	1	1

*Number of families and person in families includes households with at least one adult and one child.

2024 GVPHC

Point In Time Count Detail – cont.

Point in Time Count	2023 GVPHC	2024 GVPHC	Change 23-24	2024 Hamp.	2024 NNWS	2024 WMBG	2024 Poquo.	2024 James City County	2024 York County
Total Number of Chronically Homeless Individuals	69	64	↓	25	37	0	0	2	0
Total Number of Chronically Homeless Families	2	0	↓	0	0	0	0	0	0
Total Number of Persons in Chronically Homeless Families	4	0	↓	0	0	0	0	0	0
Total Number of Veterans	39	39	=	13	25	0	0	0	1
Female Veterans	1	2	↑	1	0	0	0	0	1
Adults Fleeing Domestic Violence	21	32	↑	19	6	0	0	7	0

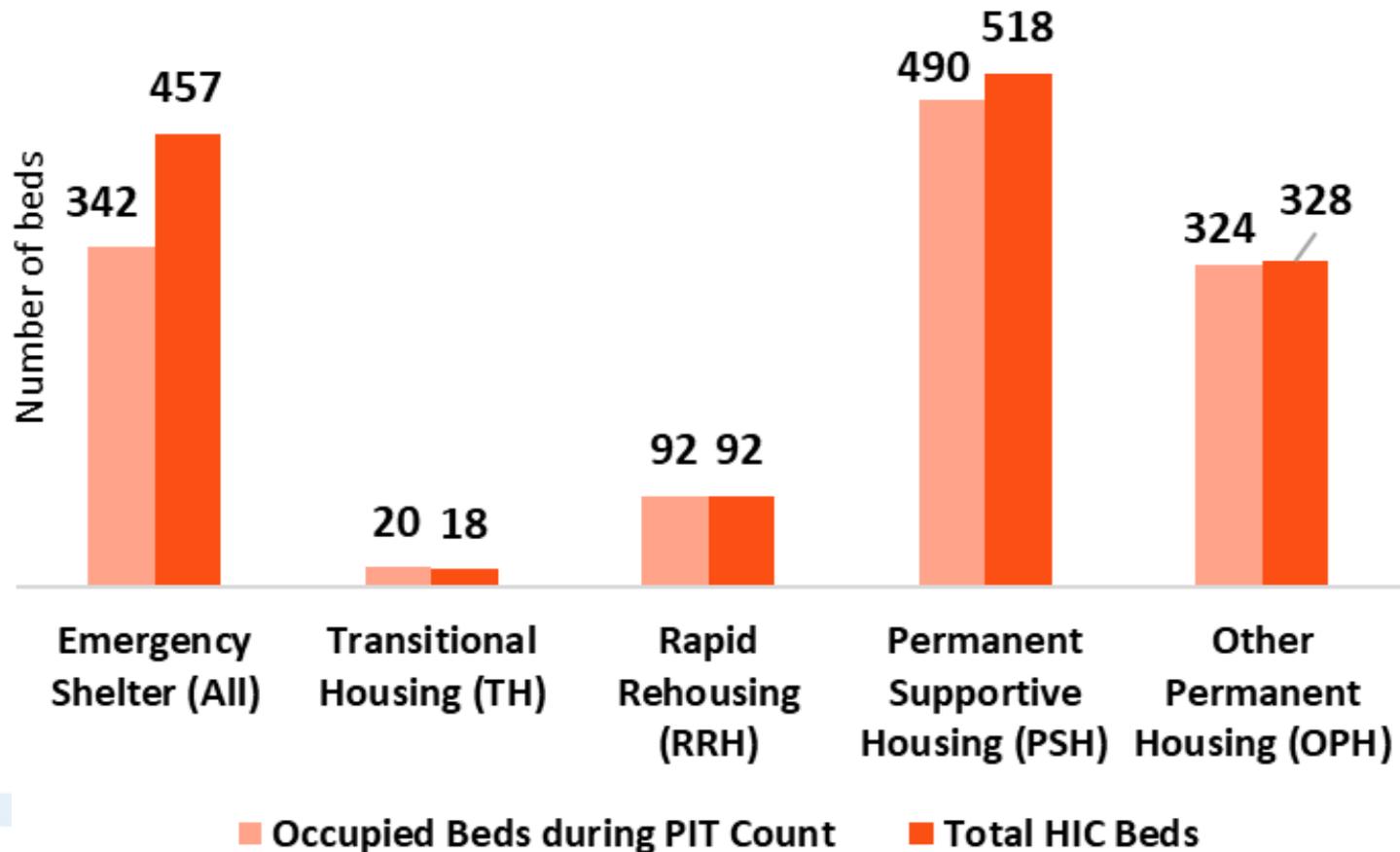
2024 GVPHC

Point In Time Count Detail – cont.

Point in Time Count	2023 GVPHC	2024 GVPHC	Change 23-24	2024 Hamp.	2024 NNWS	2024 WMBG	2024 Poquo.	2024 James City County	2024 York County
Adults with a Substance Abuse Problem	20	30	↑	10	19	0	0	1	0
Adults with a Mental Illness	50	68	↑	32	35	0	0	1	0
Adults living with HIV/AIDS	4	2	↓	2	0	0	0	0	0
Parenting Youth	4	6	↑	4	2	0	0	0	0
Unaccompanied Youth	23	14	↓	4	9	0	0	1	0

Housing Support Types

GVPHC 2024 Housing Inventory Count
PIT Bed Utilization by Project Type



Providers By Housing Type

Prevention	Emergency Shelter	Transitional Housing	Permanent Supported Housing	Permanent Housing
In housing but has crisis. Usually need financial assistance	Shelters usually 60 days or less	Still temporary housing-up to 24 months	Fixed term lease, permanent, stay can be as long as meet lease terms, rent supports, support services	Fixed term lease – private market, vouchers
Homeless Intervention Program-Hampton	HELP (A Night's Welcome) Winter Shelter (November-March)	Menchville House	Warwick SRO	Landlords
Faith based-community	PORT (LINK)	Transitions	HNNCSB	Section 8 Vouchers
	Peninsula Rescue Mission		VASH	

Challenges

- Uncertainty of federal and state funding
- Limited staffing to support needs of the program
- Difficulty confirming an accurate count of the number of homeless individuals
- Individuals refusing services, assistance, and resources
- Lack of affordable housing and limited inventory
- Individuals may not meet the funding requirement definitions of homelessness
- Individuals lack the financial ability to maintain housing after financial assistance ends

Opportunities for Improvement

- Collaborate with GVPHC partners to assess infrastructure and changes needed to maximize service delivery
- Continue to identify supplemental financial resources to support the community needs
- Continue to identify community partners to support the needs of the homeless and housing insecure

Questions

