



**City of Hampton  
Community Development Department**

**2024-2025  
Consolidated Annual Performance  
and Evaluation Report**

*DRAFT*

## **CR-05 - Goals and Outcomes**

### **Progress the jurisdiction has made in carrying out its strategic plan and its action plan.**

#### **91.520(a)**

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

The Department of Housing and Urban Development (HUD) annually provides funding to the City of Hampton (City or Hampton) to develop viable urban communities by ensuring decent housing, fostering a suitable living environment, and expanding opportunities, particularly for low- and moderate-income residents. Since 1993, the City's Community Development Department (Department), through its Housing and Neighborhood Services Division (Division), has overseen the administration of Hampton's Community Development Block Grant (CDBG) and HOME Investment Partnerships (HOME) Programs. This department is responsible for advancing the City's housing assistance and community development objectives.

The Division leads the administration of the City of Hampton's Community Development Block Grant (CDBG) program, with a longstanding focus on neighborhood revitalization since the Hampton Neighborhood Initiative was established as a strategic priority in 1993. CDBG funds are allocated to a range of eligible activities designed to eliminate blight and benefit low- to moderate-income residents. These include acquisition, clearance, housing rehabilitation, targeted infrastructure improvements, housing services, and neighborhood development initiatives.

In collaboration with the Hampton Redevelopment and Housing Authority (HRHA), the Division also administers the City's HOME Investment Partnerships Program. This program supports affordable housing development through rehabilitation grants and loans, homebuyer assistance, and partnerships with Community Housing Development Organizations (CHDOs), such as Habitat for Humanity.

The Division manages the implementation of special allocations under the CDBG-CV and HOME-ARP programs. Over the past year, the City coordinated with nonprofit service providers to complete the final activity funded under CDBG-CV, which in previous program years supported workforce development and homeless services in response to the economic impacts of COVID-19. The City is actively advancing its HOME-ARP implementation, with the goal of delivering measurable impact in the upcoming program year.

To further enhance housing outcomes, the Division has leveraged additional City funding to expand housing rehabilitation programs that assist low- to moderate-income homeowners with critical repairs. These efforts align with the City's strategic goal to preserve safe, quality affordable housing through targeted investments in rehabilitation and code enforcement. In

addition, the Division has secured supplemental resources to support exterior improvements and neighborhood revitalization through initiatives such as Rock the Block and Model Block. Collectively, these actions reflect Hampton's sustained commitment to improving housing quality and accessibility for its residents.

**Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)**

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee's program year goals.

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Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Acquisition	Affordable Housing Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$ 0  / HOME: \$	Homeowner Housing Added	Household Housing Unit	4			6	0	NA
Code Enforcement	Non-Housing Community Development	CDBG: \$ / HOME: \$	Public service activities for Low/Moderate Income Housing Benefit	Households Assisted	9	0		0	0	NA
Code Enforcement	Non-Housing Community Development	CDBG: \$205,000 / HOME: \$	Housing Code Enforcement/Foreclosed Property Care	Household Housing Unit	0	0		1,500	TBD	100%
Community Development Planning and Grant Admin	Affordable Housing Public Housing Homeless	CDBG: \$49,563 / HOME: \$	Other	Other	0	0		1	1	44.12%
Community Housing Development Organization (CHDO)	Affordable Housing Non-Homeless Special Needs	CDBG: / HOME: \$81,874	Homeowner Housing Added	Household Housing Unit	8	1		2	2	33.34%
Contingency	Non-Housing Community Development	CDBG: \$ / HOME: \$	Other	Other	0	0		0	0	NA
Demolition	Affordable Housing Non-Homeless Special Needs	CDBG: \$10,000 / HOME:	Buildings Demolished	Buildings	10	1	100.00%	0	1	100%

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Disposition	Affordable Housing Public Housing Non-Homeless Special Needs	CDBG: \$989.00 / HOME: \$	Homeowner Housing Added	Household Housing Unit	20	0	0.00%	0	1	7.85%
HOME Administration	Affordable Housing Public Housing Homeless	CDBG: \$ / HOME: \$4,701	Other	Other	0	0		1	1	2.30%
Homebuyer Assistance	Affordable Housing Non-Homeless Special Needs	CDBG: \$ / HOME: \$	Homeowner Housing Added	Household Housing Unit	0	3		5	0	NA
Homebuyer Assistance	Affordable Housing Non-Homeless Special Needs	CDBG: \$ / HOME: \$379,420	Direct Financial Assistance to Homebuyers	Households Assisted	17	0	0.00%	2	8	91.13%
Homebuyer Assistance	Affordable Housing Non-Homeless Special Needs	CDBG: \$ / HOME: \$	Other	Other	0	0		2	0	NA
Homeowner Rehabilitation	Affordable Housing Non-Homeless Special Needs	CDBG: \$ / HOME: \$51,255	Homeowner Housing Rehabilitated	Household Housing Unit	7	3	42.86%	6	4	5.9%
Housing Programs	Affordable Housing Public Housing Non-Homeless Special Needs	CDBG: \$430,265 / HOME: \$	Homeowner Housing Rehabilitated	Household Housing Unit	0	25	0.00%	10	28	55.71%
Housing Programs	Affordable Housing Public Housing Non-Homeless Special Needs	CDBG: \$ / HOME: \$	Direct Financial Assistance to Homebuyers	Households Assisted	50	0	0.005	0	0	NA

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Housing Services	Affordable Housing Public Housing Non-Homeless Special Needs	CDBG: \$ / HOME: \$	Rental units rehabilitated	Household Housing Unit	0	0		12	0	NA
Housing Services	Affordable Housing Public Housing Non-Homeless Special Needs	CDBG: \$ / HOME: \$	Homeowner Housing Added	Household Housing Unit	0	0		6	0	NA
Housing Services	Affordable Housing Public Housing Non-Homeless Special Needs	CDBG:\$ 369,773 / HOME: \$	Homeowner Housing Rehabilitated	Household Housing Unit	0	0	0.00%	29	40	22.92%
Housing Services	Affordable Housing Public Housing Non-Homeless Special Needs	CDBG: \$ / HOME: \$	Direct Financial Assistance to Homebuyers	Households Assisted	175	0	0.00%	0	0	NA
Neighborhood Revitalization	Affordable Housing Public Housing Non-Homeless Special Needs	CDBG: \$ / HOME: \$	Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit	Households Assisted	2	0	0.00%	0	0	NA
Public Facilities	Non-Housing Community Development	CDBG: \$ / HOME: \$	Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit	Households Assisted	150	0	0.00%	0	0	NA

**Table 1 - Accomplishments – Program Year & Strategic Plan to Date**

**Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.**

During the program year, the Division dedicated substantial time and resources to the development of the City’s 2025–2029 Consolidated Plan for Housing and Community Development and the Analysis of Impediments to Fair Housing Choice. These documents will serve as the policy framework guiding the allocation of CDBG and HOME resources over the next five years, ensuring that investments are aligned with identified housing and community development priorities.

CDBG funds are used to support a wide range of activities that contribute to the removal of blight and benefit low- to moderate-income residents. These include housing rehabilitation, weatherization and accessibility improvements, code enforcement, housing services, and targeted assistance for neighborhood development. These efforts are designed to preserve safe, quality affordable housing and promote community stability.

In partnership with the Hampton Redevelopment and Housing Authority (HRHA), the Division also administers the City’s HOME Investment Partnerships Program. This program supports affordable housing initiatives such as homebuyer assistance, homeowner rehabilitation, and funding for Community Housing Development Organizations (CHDOs), which play a vital role in expanding housing opportunities. Additionally, the Division is responsible for managing the implementation of special allocations under the CDBG-CV and HOME-ARP programs. These funds address urgent housing and service needs, including those arising from the COVID-19 pandemic and support for populations experiencing homelessness or housing instability

## **CR-10 - Racial and Ethnic composition of families assisted**

**Describe the families assisted (including the racial and ethnic status of families assisted).**

**91.520(a)**

	<b>CDBG</b>	<b>HOME</b>
White	8	2
Black or African American	19	11
Asian	1	1
American Indian or American Native	0	0
Native Hawaiian or Other Pacific Islander	0	0
<b>Total</b>	<b>28</b>	<b>14</b>
Hispanic	0	1
Not Hispanic	0	13

**Table 2 – Table of assistance to racial and ethnic populations by source of funds**

## Narrative

The City of Hampton is committed to maximizing the impact of its Community Development Block Grant (CDBG) and HOME Investment Partnerships Program (HOME) funds to serve as many eligible residents as possible. These programs focus on supporting low- to moderate-income individuals and families by addressing housing needs and strengthening neighborhoods.

In addition to the demographic information reported in Table 2, 29 of the households assisted were elderly (28 through CDBG and 1 through HOME), and 23 households assisted with CDBG funds included individuals with disabilities.

## CR-15 - Resources and Investments 91.520(a)

### Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	public - federal	907,516	326,751.08
HOME	public - federal	505,716	0

**Table 3 - Resources Made Available**

## Narrative

The City of Hampton continues to prioritize reinvestment in its neighborhoods by leveraging publicly acquired property to support housing development, improve community spaces, and mitigate the impacts of blight and flooding. As stated in previous planning cycles, Hampton’s approach remains rooted in the belief that “the quality of our neighborhoods and the housing stock within them impacts almost every aspect of what we are and what we can be as a city.” Healthy neighborhoods are places where residents invest their time, energy, and resources—places that enhance quality of life, strengthen the tax base, support schools and families, and attract business investment. When residents have access to well-paying jobs, economic stress and associated social challenges are reduced, and homeownership becomes a more viable and sustainable pathway for community stability.

Through strategic use of federal, state, and local resources, Hampton continues to create developable parcels that support new housing construction and targeted infrastructure improvements. These efforts are part of a holistic strategy for community change—one that integrates housing, public services, blight abatement, and neighborhood revitalization to foster resilient, vibrant communities across the city.

Note: Although no funds from the 2024 HOME allocation were expended during the program year, activities were supported using funds from prior year HOME grants. Additionally, the City received \$112,500 in HOME Program Income, which was allocated to advance affordable housing initiatives.



**Identify the geographic distribution and location of investments**

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
Old North Hampton Venture Area	30	.94%	See Below
Olde Hampton Venture Area	50		
Pasture Point Venture Area	10		
Phoebus Venture Area	5		
Sussex Venture Area	5	15.54%	See Below

**Table 4 – Identify the geographic distribution and location of investments****Narrative**

Hampton places a strong emphasis on outreach to connect residents in targeted areas with weatherization and rehabilitation programs. These services are available both within designated Housing Venture areas and citywide, based on qualifying household income. The Hampton Redevelopment and Housing Authority (HRHA) maintains a waitlist of applicants who are actively participating in the intake process. Applicants are prioritized according to the order in which their applications are received, allowing the City to systematically deliver assistance to eligible households while addressing critical housing needs.

During the reporting period, four projects located in Housing Venture areas received funding through CDBG and HOME programs:

- Sussex: One low- to moderate-income homeowner received assistance for accessibility improvements.
- Old North Hampton: One low- to moderate-income household received downpayment and closing cost assistance, and two additional households were supported through CHDO projects implemented by Habitat for Humanity.

**Leveraging**

**Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.**

The City successfully secured additional public and private resources to address the priorities outlined in the Consolidated Housing and Community Development Action Plan. During the 2024–2025 program year, Hampton leveraged local and state resources, along with support from community service agencies, to complement CDBG and HOME-funded programs.

Notably, the City utilized Sponsoring Partnerships & Revitalizing Communities (SPARC) funds to enhance HOME-funded efforts aimed at expanding homeownership opportunities for low- and moderate-income buyers. SPARC provides a special allocation to reduce mortgage interest rates by 1%. During the program year, Hampton secured \$379,800.44 in SPARC funds to match HOME resources.

Note: The PR33 Home Matching Liability Report indicates that the City's 2024 HOME Match Liability Amount is \$0.

<b>Fiscal Year Summary – HOME Match</b>	
1. Excess match from prior Federal fiscal year	\$1,047,962.58
2. Match contributed during current Federal fiscal year	\$379,800.44
3. Total match available for current Federal fiscal year (Line 1 plus Line 2)	\$1,427,763.02
4. Match liability for current Federal fiscal year	\$0
5. Excess match carried over to next Federal fiscal year (Line 3 minus Line 4)	\$1,427,763.02

**Table 5 – Fiscal Year Summary - HOME Match Report**

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Match Contribution for the Federal Fiscal Year								
Project No. or Other ID	Date of Contribution	Cash (non-Federal sources)	Foregone Taxes, Fees, Charges	Appraised Land/Real Property	Required Infrastructure	Site Preparation, Construction Materials, Donated labor	Bond Financing	Total Match
1617 – 716 Ridgeway Ave	9/29/24	SPARC Funds						\$59,209.76
1632 – 1123 Rowe Street	2/14/25	SPARC Funds						\$34,829.54
1633 – 93 Jordan Dr	3/10/25	SPARC Funds						\$51,070.53
1646 – 202 Florance Dr	4/14/25	SPARC Funds						\$49,704.89
1647 – 2005 Rawood Dr	4/18/25	SPARC Funds						\$40,323.09
1651 – 112 Claremont	5/28/25	SPARC Funds						\$50,497.71
1652 – 116 Eberly Ter.	6/5/25	SPARC Funds						\$42,352.45
1653 – 712 E. Little Back River Rd	6/10/25	SPARC Funds						\$51,812.47

**Table 6 – Match Contribution for the Federal Fiscal Year**

**HOME MBE/WBE report**

Program Income – Enter the program amounts for the reporting period				
Balance on hand at beginning of reporting period \$	Amount received during reporting period \$	Total amount expended during reporting period \$	Amount expended for TBRA \$	Balance on hand at end of reporting period \$
72,150	79,996.02	112,500	0	39,996.02

**Table 7 – Program Income**

Minority Business Enterprises and Women Business Enterprises – Indicate the number and dollar value of contracts for HOME projects completed during the reporting period						
	Total	Minority Business Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Contracts						
Dollar Amount	629,823.06	2,990.00	0	279,285.19	0	347,547.87
Number	36	1	0	18	0	17
Sub-Contracts						
Number	0	0	0	0	0	0
Dollar Amount	0	0	0	0	0	0
	Total	Women Business Enterprises	Male			
Contracts						
Dollar Amount	629,823.06	0	629,823.06			
Number	36	0	36			
Sub-Contracts						
Number	0	0	0			
Dollar Amount	0	0	0			

Table 8 - Minority Business and Women Business Enterprises

<b>Minority Owners of Rental Property</b> – Indicate the number of HOME assisted rental property owners and the total amount of HOME funds in these rental properties assisted						
	<b>Total</b>	<b>Minority Property Owners</b>				<b>White Non-Hispanic</b>
		<b>Alaskan Native or American Indian</b>	<b>Asian or Pacific Islander</b>	<b>Black Non-Hispanic</b>	<b>Hispanic</b>	
Number	0	0	0	0	0	0
Dollar Amount	0	0	0	0	0	0

Table 9 – Minority Owners of Rental Property

<b>Relocation and Real Property Acquisition</b> – Indicate the number of persons displaced, the cost of relocation payments, the number of parcels acquired, and the cost of acquisition						
Parcels Acquired		0		0		
Businesses Displaced		0		0		
Nonprofit Organizations Displaced		0		0		
Households Temporarily Relocated, not Displaced		0		0		
Households Displaced	Total	Minority Property Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Cost	0	0	0	0	0	0

Table 10 – Relocation and Real Property Acquisition

**CR-20 - Affordable Housing 91.520(b)**

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	0	0
Number of Non-Homeless households to be provided affordable housing units	100	10
Number of Special-Needs households to be provided affordable housing units	10	0
<b>Total</b>	<b>110</b>	<b>10</b>

Table 11 – Number of Households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	0	0
Number of households supported through The Production of New Units	7	2
Number of households supported through Rehab of Existing Units	88	32
Number of households supported through Acquisition of Existing Units	15	8
<b>Total</b>	<b>110</b>	<b>42</b>

Table 12 – Number of Households Supported

**Discuss the difference between goals and outcomes and problems encountered in meeting these goals.**

While the City did not fully achieve the one-year goals outlined in Table 12, progress was made in several areas, and a strong foundation has been laid for future accomplishments. The difference between projected goals and actual outcomes reflects both intentional strategic decisions and unforeseen operational challenges.

The City made a deliberate choice to prioritize rehabilitation of existing homes over new construction to address the immediate needs of residents. Rehabilitation can be completed more quickly and cost-effectively, directly improving living conditions for low- to moderate-income households while helping to stabilize neighborhoods and prevent displacement. Similarly, efforts were made to support homeownership opportunities for low- and moderate-income families, recognizing the long-term role of homeownership in promoting economic empowerment and community stability.

Although the number of completed rehabilitation projects fell short of the target, several factors contributed. Most notably, staffing shortages - specifically, a lack of rehabilitation and construction inspectors - limited the City's ability to undertake as many projects as anticipated. This issue persisted for a significant portion of the year but has since been addressed. With the inspection team now fully staffed, the City is positioned to expand rehabilitation efforts in the upcoming year.

It is also important to note that several projects are underway but not yet complete, including one acquisition of existing units, two new construction CHDO projects, and seven rehabilitation projects. These in-progress initiatives will help narrow the gap between planned and actual outcomes and reinforce the City's ongoing commitment to meeting housing needs.

**Discuss how these outcomes will impact future annual action plans.**

Future annual action plans will allocate more resources and strategic focus toward the preservation and rehabilitation of existing housing stock. This direction reflects the realities of rising construction costs and limited land availability, while ensuring that the most immediate needs of residents are addressed through targeted rehabilitation projects.

Guided by the recently adopted 2025–2029 Consolidated Plan for Housing and Community Development, funding priorities over the next five years will emphasize rehabilitation of existing housing, infrastructure improvements, economic empowerment, and community stabilization. By aligning investments with these priorities, the City seeks to maximize the impact of available resources, enhance living conditions for low- to moderate-income residents, and advance neighborhood revitalization efforts.

**Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.**

<b>Number of Households Served</b>	<b>CDBG Actual</b>	<b>HOME Actual</b>
Extremely Low-income	0	0
Low-income	24	6
Moderate-income	4	8
<b>Total</b>	<b>28</b>	<b>14</b>

**Table 13 – Number of Households Served**

### **Narrative Information**

Hampton continues to prioritize households with limited incomes, with 28 households assisted through CDBG funds and 14 households assisted through HOME funds during this program year. These efforts directly support low- and moderate-income residents by addressing housing needs and strengthening neighborhood stability.

Several external factors, however, constrained the City’s ability to fully meet projected goals. Ongoing shortages in the construction industry, vacancies in key staff positions, and escalating housing costs created challenges that were difficult to overcome within the constraints of a static CDBG budget.

To help mitigate these limitations, the City has dedicated local resources to assist low- and moderate-income homeowners with critical repairs, though this funding is limited. Moving forward, Hampton remains committed to aligning resources with its housing and community development priorities, while continuing to seek innovative strategies and partnerships to maximize the impact of available funds and improve living conditions for residents.

### **CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)**

**Evaluate the jurisdiction’s progress in meeting its specific objectives for reducing and ending homelessness through: Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

The Greater Virginia Peninsula Homelessness Consortium (GVPHC) serves the jurisdictions of Newport News, Hampton, Poquoson, Williamsburg, James City County, and York County. GVPHC is a collaborative network of local governments, service providers, and community stakeholders committed to developing a coordinated and comprehensive response to homelessness and housing instability across the region. Through aligned efforts and shared resources, the Consortium works to enhance service delivery, promote housing stability, and ensure access to safe, affordable housing for individuals and families.

As an active member of GVPHC, the City of Hampton continued its outreach to individuals

experiencing homelessness, with a particular focus on those who are unsheltered. During the 2025 Point-in-Time Count, a total of 456 individuals were identified as experiencing homelessness across the six GVPHC jurisdictions, including Hampton. Notably, all 456 individuals were sheltered, reflecting an increase in the number of sheltered persons compared to the previous year.

The GVPHC utilized its Coordinated Entry System (CES) to assess and prioritize the needs of these individuals, ensuring that the most vulnerable households were matched with appropriate housing and supportive services.

### **Addressing the emergency shelter and transitional housing needs of homeless persons**

In 2025, the Greater Virginia Peninsula Homelessness Consortium (GVPHC) service area had a total of 1,688 beds available for individuals experiencing homelessness – representing a 19% increase from the 1,413 beds available in 2024. Of these, 1,350 beds were available year-round, while 338 beds were designated as seasonal or overflow emergency shelter beds. This breakdown reveals a gap in year-round emergency shelter capacity: only 38% of emergency shelter beds are consistently available throughout the year, while 62% are limited to seasonal or overflow use. This imbalance highlights the community's constrained ability to provide uninterrupted emergency shelter services and underscores the need for expanded permanent shelter infrastructure. The majority of beds - approximately 67% - are part of permanent housing projects, reflecting the region's strategic emphasis on long-term solutions to homelessness.

Over the past ten years, Emergency Shelter capacity has grown by 30%, driven largely by a 105% increase in seasonal and overflow beds. However, this growth has coincided with a 19% decrease in year-round shelter beds, suggesting a growing reliance on temporary solutions that may not fully meet the sustained needs of individuals experiencing homelessness. The net gain over the decade was 124 beds. In contrast, Transitional Housing capacity has declined sharply - by 86%, with a total reduction of 95 beds. This trend aligns with national shifts away from transitional housing models in favor of more permanent housing approaches, but it also signals a reduced availability of intermediate housing options for those who may benefit from structured support before transitioning to permanent housing.

The City of Hampton continues to collaborate with local non-profits and faith-based organizations to ensure the availability of thermal shelters and other critical resources for individuals and families experiencing homelessness. The GVPHC provides transitional housing and leads coordinated efforts to expand emergency shelter, transitional housing, permanent supportive housing, and other permanent housing opportunities. The City's Department of Human Services, which manages the GVPHC, prioritizes key programs such as Permanent Supportive Housing Renewals, Rapid Re-housing, Emergency Shelter, and Prevention. Hampton also benefits from the resources of HELP, Inc. (HELP), a nonprofit dedicated to providing shelter, healthcare, and supportive services.



As the designated Continuum of Care (CoC) for the Greater Peninsula, the GVPHC oversees coordination and management of federal, state, and local funding for homelessness programs. The Hampton Department of Human Services serves as the CoC's Lead Agency, with planning and facilitation support provided by The Planning Council. This collaborative structure ensures alignment across multiple systems, maximizes the impact of resources, and strengthens the region's competitiveness for federal funds. In addition, the Virginia Peninsula Mayors and Chairs Commission on Homelessness works closely with service providers to analyze local trends, identify service gaps, and secure resources, helping to inform data-driven policies.

The Hampton region is home to several organizations that provide emergency and transitional housing:

- HELP, Inc. – A Night's Welcome Shelter: A seasonal winter shelter operating from November through March with 100 beds. At the time of this plan's development, it was hosted at Hampton Baptist Church.
- HELP, Inc. – Emergency Shelter: Provides 18 family beds and 10 overflow/voucher beds, along with intensive case management. Referrals are accepted only through the Greater Hampton Roads Housing Crisis Hotline at (757) 587-4202.
- 3E Restoration – Restoration Place at the Pineapple Inn: Offers non-congregate emergency shelter through hotel rooms with onsite intake and assessment. Rooms include refrigerators and microwaves, and guests have access to a food pantry, kitchen, laundry, computers, internet, and housing stabilization services.
- Peninsula Rescue Mission (PRM): Operates a 53-bed emergency shelter for men ages 18 and older.
- Menchville House: A 64-bed family emergency housing facility in Newport News. In addition to shelter, residents receive case management, housing assistance, financial literacy and household budgeting support, healthcare and employment assistance, and children's programming.
- LINK of Hampton Roads, Inc. – PORT Emergency Winter Shelter: A seasonal shelter operating November through March. The shelter rotates weekly among host churches and provides access to a registered nurse for minor injuries, health assessments, and referrals.

Together, these efforts reflect Hampton's commitment to building a strong, coordinated regional network of providers that not only responds to immediate shelter needs but also advances long-term housing stability and community resilience.

**Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs**

During the program year, the Greater Virginia Peninsula Continuum of Care Council (GVPPCC) worked with partner agencies to strengthen housing stability for individuals and families at greatest risk of homelessness. The Hampton-Newport News Community Services Board (CSB) played a critical role in serving people with behavioral health needs and those exiting health care and mental health facilities. LINK of Hampton Roads continued to provide case management and crisis response, ensuring that individuals leaving corrections programs, foster care, or other institutional systems were quickly connected to housing resources and supportive services.

The GVPPCC also strategically used Permanent Housing Bonus funds and Veteran Supportive Services resources to expand housing opportunities for people at risk of becoming homeless, with an emphasis on those navigating multiple systems of care. These investments not only increased the number of beds available but also paired housing with supportive services to stabilize residents and prevent repeat episodes of homelessness.

In 2025, 509 beds were identified for households with children and 841 for adult-only households. This distribution - 62% for adults without children and 38% for families - closely mirrors the composition of households identified through the Point-in-Time Count. Aligning resources with demonstrated community need allows the region to better serve individuals who may be at heightened risk when discharged from hospitals, mental health facilities, or the foster care system. Trends highlight both progress and ongoing challenges. Over the past five years, the number of people in adult-only households experiencing homelessness has grown by 56%, while households with children have increased by 20%. This growth signals the need for expanded partnerships with health, social service, education, and workforce agencies to ensure vulnerable households are supported before they fall into homelessness.

Targeted prevention remains equally important for specific populations. The number of unaccompanied youth experiencing homelessness rose by 67% between 2021 and 2025, pointing to the urgent need for cross-system collaboration with child welfare, schools, and youth-serving organizations. Conversely, the number of individuals with a history of domestic violence decreased by 37% during the same period. While this decline reflects progress, year-to-year fluctuations demonstrate the ongoing need for trauma-informed supports to protect survivors from housing instability.

Through these collaborative efforts, Hampton and its regional partners continue to focus on prevention - providing supports at critical transition points, aligning resources with community need, and working across systems of care to help low-income individuals and families maintain housing stability and avoid homelessness.

### **CR-30 - Public Housing 91.220(h); 91.320(j)**

#### **Actions taken to address the needs of public housing**

The Hampton Redevelopment & Housing Authority (HRHA) manages over 250 public housing units. As part of the Capital Fund Program, HRHA conducts an ongoing assessment of modernization, restoration, and revitalization needs, projected over a five-year period and updated annually. In addition, HRHA carries out general surveys of each development to identify major work categories, ensuring the long-term viability and sustainability of its public housing inventory.

According to HRHA's 2025 PHA Annual Plan, the Authority oversees a total of 3,520 publicly supported housing units, including 261 public housing units and 3,259 Housing Choice Vouchers (HCVs). Modernization and restoration efforts have been completed at North Phoebus Townhouses and Langley Village, which included roof replacement, water heater replacement, and interior painting at Langley Village, and roof replacement, siding and gutter replacement, water heater replacement, and entry door replacement at North Phoebus Townhouses. These projects demonstrate HRHA's ongoing commitment to maintaining safe, high-quality housing for residents.

#### **Actions taken to encourage public housing residents to become more involved in management and participate in homeownership**

HRHA supports resident engagement through an active resident council, which empowers tenants to participate in management decisions and community development. In addition, HRHA connects residents to education, training, housing counseling, and employment opportunities through in-house staff and partnerships with local service providers.

The Family Self-Sufficiency (FSS) program further promotes resident involvement by supporting public housing and HCV participants for up to five years, with the goal of increasing earned income and household savings. Participants have access to job training, adult education, employment assistance, budgeting and credit counseling, homeownership counseling, and other supportive services. As participants' incomes rise, increases in rental payments are placed in an escrow account, which is paid to the participant upon successful program completion. Through these programs, HRHA fosters economic self-sufficiency and empowers residents to achieve long-term housing stability and homeownership.

### **Actions taken to provide assistance to troubled PHAs**

The Hampton Redevelopment and Housing Authority (HRHA) is not a troubled PHA.

### **CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)**

**Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)**

In program year 2024, the City of Hampton continued its commitment to expanding housing opportunities, removing barriers to safe housing, and improving the quality of its existing housing stock. Guided by policies outlined in the Strategic Plan, the City seeks to preserve access to affordable housing for all income levels. Although median home values remain below the regional average - largely due to Hampton being mostly built out and older housing stock lacking competitiveness - the City actively collaborates with community partners and leverages local, state, and federal resources to address housing needs.

The City implements programs that enhance existing affordable housing, including the Rental Inspection program, Rock the Block grants, Model Block initiatives, and Housing Venture reinvestment areas. Zoning ordinances have also been amended to encourage mixed-income development in urban growth areas. An updated Strategic Plan, expected in late 2025, will further outline strategies to improve housing access through targeted growth areas, economic empowerment, family self-sufficiency programs, resilience efforts, and neighborhood revitalization.

### **Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)**

The City of Hampton, in partnership with the Hampton Redevelopment and Housing Authority (HRHA), continues to coordinate with nonprofit organizations to support underserved populations. Key partners include United Way, Healthy Families Partnership, and Habitat for Humanity. Through these collaborations, the City works to address barriers such as eviction, poverty, and limited access to critical resources, including housing, utilities, transportation, and childcare.

The Healthy Families Partnership provides nationally recognized family support services, including playgroups, home visits, and educational classes, helping families overcome language, cultural, and community barriers. The City also pursues new initiatives, such as a pilot housing project with Habitat for Humanity that reinvests up to \$25,000 in older neighborhoods. Additionally, Hampton supports Transitions Family Services in providing safe shelters for families affected by domestic violence.

To foster housing affordability, the City funds a range of programs, including housing rehabilitation, homebuyer assistance, code enforcement, and support for Community Housing Development Organizations (CHDOs) in acquiring, developing, or sponsoring affordable housing. Zoning ordinances are regularly reviewed and amended to reduce development barriers, and the recently completed Analysis of Impediments to Fair Housing Choice will guide future efforts to promote fair and affordable housing.

Key obstacles to addressing underserved needs include:

- Reductions in state and federal funding, which limit resources available to assist low- and moderate-income residents.
- Elevated rental rates, home prices, and interest rates, making it more difficult for households to secure affordable housing.
- Rising construction, land, and labor costs, which increase the expenses of housing development and rehabilitation projects.

Hampton actively participates in the Greater Virginia Peninsula Homelessness Consortium (GVPHC), which prioritizes a “housing first” model to coordinate funding for housing and supportive services. The City also provides funding for programs that improve accessibility, weatherization, energy efficiency, housing services, financial literacy, and housing counseling, ensuring that underserved residents receive comprehensive support to achieve stable and affordable housing.

**Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)**

Hampton integrates HUD’s Lead Safe Housing Rule into all federally funded housing activities. During program year 2024, the City and HRHA conducted lead inspections and, where hazards were found, implemented remediation to reduce exposure risks. Rehabilitation and weatherization projects using CDBG or HOME funds are monitored for lead hazards.

HRHA also conducts ongoing environmental testing and mitigation in home rehabilitation and weatherization projects. Additionally, the City enforces the Virginia Uniform Statewide Building Code (USBC), ensuring compliance with lead hazard mitigation standards.

**Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)**

Through CDBG and HOME programs, Hampton addresses community development needs and expands the supply of affordable housing for low- and moderate-income households. Housing initiatives such as rehabilitation and counseling services reduce costs for poverty-level families.

During 2024, the City collaborated with the Continuum of Care and other providers to offer emergency shelter, transitional housing, workforce development, and supportive services such as

job search assistance, childcare, food, and clothing. Job training programs continue to build a skilled local workforce, increasing access to higher-paying employment and helping families achieve economic mobility.

**Actions taken to develop institutional structure. 91.220(k); 91.320(j)**

Hampton is committed to strengthening its institutional structure through comprehensive neighborhood and master planning initiatives. These efforts engage community members in collaborative processes that address physical, social, and civic issues affecting quality of life. Neighborhood facilitators provide coaching, technical assistance, and guidance to local organizations and residents throughout planning, outreach, and project implementation. This support includes facilitating and documenting meetings, offering technical resources and referrals, and assisting community leaders through all phases of planning and implementation.

Planning efforts in areas such as Buckroe, the North King Street corridor, Newtown, Greater Wythe, Sussex, Old North Hampton, Phoebus, Olde Hampton, and Pasture Point have been integral to fostering community engagement and improving neighborhood conditions. The City ensures that CDBG and HOME grant planning and administration align with the broader goals outlined in the Community Plan, supporting effective and coordinated neighborhood development.

The City has also developed a robust administrative structure to manage CDBG and HOME funds. The Community Development Department conducts seminars for potential subrecipients to educate them about program requirements and resources. In addition, the City's citizen participation process empowers residents to engage meaningfully in decision-making, making informed citizens a key component of the institutional structure.

Through these neighborhood and master planning efforts, Hampton enables residents to actively participate in shaping economic, social, and environmental initiatives that impact their communities. Citywide plans focused on affordable housing, homelessness, and public services provide overarching frameworks for collaboration among agencies and guide the strategic use of federal, state, local, and other funding resources.

**Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)**

Hampton plays an active role in the Greater Virginia Peninsula Homelessness Consortium (GVPHC), coordinating housing and service funding for vulnerable populations across six jurisdictions. The Consortium prioritizes the "housing first" model and ensures services address the needs of chronically homeless individuals, domestic violence survivors, veterans, and persons with mental illness, substance abuse disorders, or HIV/AIDS.

The City also collaborates with HRHA and other partners to provide opportunities for public housing residents and supports strategies from the Analysis of Impediments to Fair Housing Choice to strengthen institutional and service delivery systems. Hampton's efforts focus on aligning public and private resources to deliver comprehensive, coordinated, and sustainable housing and social services across the region.

**Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)**

During the program year, the City of Hampton completed its updated Analysis of Impediments to Fair Housing Choice, combining demographic and housing market data with a review of local laws, regulations, and administrative practices that influence housing access. To address these barriers, the City will implement actions outlined in its Fair Housing Assessment, including:

- Partnering with community organizations that offer workforce development and employment programs in areas with low educational attainment and high unemployment.
- Considering zoning amendments to support a broader range of housing types, such as duplexes and triplexes in single-family zones.
- Exploring collaboration with Community Land Trusts to support affordable housing.
- Supporting developers of Low-Income Housing Tax Credit (LIHTC) projects through letters of support, data sharing, gap financing, and other assistance.

**CR-40 - Monitoring 91.220 and 91.230**

**Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements**

The City of Hampton maintains a comprehensive monitoring program to ensure that CDBG and HOME sub-recipients comply with all program requirements and that Consolidated Plan goals are met. The Community Development Department oversees day-to-day operations, monitors fund usage, and evaluates sub-recipient performance.

Annual compliance reviews are conducted for all sub-recipients and developers, with findings documented in a compliance letter. Any deficiencies include required corrective actions and a timeline for resolution. All monitoring activities are tracked by the Chief Neighborhood Development Specialist and reviewed by the Housing and Neighborhood Services Manager and Community Development Director. The most recent monitoring of the Hampton Redevelopment and Housing Authority (HRHA) in July 2024 found no deficiencies.

The City's monitoring program includes subrecipient education, ongoing communication regarding compliance, quarterly accomplishment reports, site visits, and review of subrecipient records. Statistical data, including the number of individuals and families served and their racial and ethnic characteristics, are tracked to meet HUD reporting requirements. Compliance with state and federal regulations, including minority business outreach and comprehensive planning standards, is also regularly reviewed to ensure long-term program integrity.

**Citizen Participation Plan 91.105(d); 91.115(d)**

**Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.**

The draft CAPER for FY 2024-2025 is available for public comment for a period of 15-days beginning on September 9, 2025 and ending on September 24, 2025. The draft is available for review at all Hampton Public libraries, City Hall – Community Development Department (5th floor), and on the City's website at [Hampton.gov/neighborhoods](http://Hampton.gov/neighborhoods). A public hearing to review CDBG and HOME Program accomplishments will be held as part of the City Council meeting on Wednesday, September 24, 2025 at 6:30 PM, Hampton City Hall, 8<sup>th</sup> floor. All citizen comments received will be included in the final draft of the plan

**CR-45 - CDBG 91.520(c)**

**Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.**

The City of Hampton does not foresee any changes in program objects. Housing and community revitalization activities remain as high priority needs and the use of CDBG funds is essential to address these needs.

**Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?**

No

**[BEDI grantees] Describe accomplishments and program outcomes during the last year.**

NA



**CR-50 - HOME 24 CFR 91.520(d)**

**Include the results of on-site inspections of affordable rental housing assisted under the program to determine compliance with housing codes and other applicable regulations**

Please list those projects that should have been inspected on-site this program year based upon the schedule in 24 CFR §92.504(d). Indicate which of these were inspected and a summary of issues that were detected during the inspection. For those that were not inspected, please indicate the reason and how you will remedy the situation.

The City of Hampton has no HOME rental projects.

**Provide an assessment of the jurisdiction's affirmative marketing actions for HOME units. 24 CFR 91.520(e) and 24 CFR 92.351(a)**

The City of Hampton has no HOME rental projects.

**Refer to IDIS reports to describe the amount and use of program income for projects, including the number of projects and owner and tenant characteristics**

HOME Program Income on hand at the beginning of the program period was \$72,150. During the reporting period, \$79,996.02 was earned in program income, and the total amount expended was \$112,500. The balance on hand at the end of the reporting period was \$39,996.02. The number of projects and household characteristics for the projects funded with program income are as follows:

# of Projects	Type	Program Income Expended	Household Characteristics	
2	Homeowner Rehab	\$41,200	2 Low Income	1 Black, 1 White, 2 Elderly, 1 Disabled
4	Homebuyer Assistance	\$70,950	4 Low Income	4 Black, 2 Female Head of Households

**Describe other actions taken to foster and maintain affordable housing. 24 CFR 91.220(k) (STATES ONLY: Including the coordination of LIHTC with the development of affordable housing). 24 CFR 91.320(j)**

The City of Hampton implements a comprehensive set of programs to foster and maintain affordable housing for low- and moderate-income residents. CDBG and HOME funds are used to support a range of initiatives, including housing programs, housing services, homeowner rehabilitation, homebuyer assistance, code enforcement, and support for Community Housing

Development Organizations (CHDOs) in acquiring, developing, or sponsoring affordable housing.

During the program year, the City completed its updated Analysis of Impediments to Fair Housing Choice. This study will guide future strategies to further promote fair and affordable housing, ensuring that programs are aligned with community needs and barriers to housing access are addressed. Hampton has also implemented local initiatives to encourage homeownership and housing revitalization.

Additionally, the City provides local funds to implement the Rock the Block program, which provides targeted housing rehabilitation in designated neighborhoods. This initiative not only preserves existing affordable housing but also strengthens the surrounding community by improving housing quality and livability. City funds are also allocated to the Model Block program targets first-time and other homebuyers in designated areas, offering funding for architectural services to redesign existing homes and improve connections between interior space and outdoor areas.

Through these combined efforts, Hampton leverages federal, state, and local resources to maintain and expand affordable housing, promote homeownership, and stabilize neighborhoods, ensuring that housing opportunities remain accessible to residents at all income levels.

### CR-58 – Section 3

**Identify the number of individuals assisted and the types of assistance provided**

<b>Total Labor Hours</b>	<b>CDBG</b>	<b>HOME</b>	<b>ESG</b>	<b>HOPWA</b>	<b>HTF</b>
Total Number of Activities	0	0	NA	NA	NA
Total Labor Hours	0	0			
Total Section 3 Worker Hours	0	0			
Total Targeted Section 3 Worker Hours	0	0			

**Table 14 – Total Labor Hours**

<b>Qualitative Efforts - Number of Activities by Program</b>	<b>CDBG</b>	<b>HOME</b>	<b>ESG</b>	<b>HOPWA</b>	<b>HTF</b>
Outreach efforts to generate job applicants who are Public Housing Targeted Workers	0	0			
Outreach efforts to generate job applicants who are Other Funding Targeted Workers.	0	0			
Direct, on-the job training (including apprenticeships).	0	0			
Indirect training such as arranging for, contracting for, or paying tuition for, off-site training.	0	0			
Technical assistance to help Section 3 workers compete for jobs (e.g., resume assistance, coaching).	0	0			
Outreach efforts to identify and secure bids from Section 3 business concerns.	0	0			
Technical assistance to help Section 3 business concerns understand and bid on contracts.	0	0			

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Qualitative Efforts - Number of Activities by Program	CDBG	HOME	ESG	HOPWA	HTF
Division of contracts into smaller jobs to facilitate participation by Section 3 business concerns.	0	0			
Provided or connected residents with assistance in seeking employment including: drafting resumes, preparing for interviews, finding job opportunities, connecting residents to job placement services.	0	0			
Held one or more job fairs.	0	0			
Provided or connected residents with supportive services that can provide direct services or referrals.	0	0			
Provided or connected residents with supportive services that provide one or more of the following: work readiness health screenings, interview clothing, uniforms, test fees, transportation.	0	0			
Assisted residents with finding child care.	0	0			
Assisted residents to apply for, or attend community college or a four year educational institution.	0	0			
Assisted residents to apply for, or attend vocational/technical training.	0	0			
Assisted residents to obtain financial literacy training and/or coaching.	0	0			
Bonding assistance, guaranties, or other efforts to support viable bids from Section 3 business concerns.	0	0			
Provided or connected residents with training on computer use or online technologies.	0	0			
Promoting the use of a business registry designed to create opportunities for disadvantaged and small businesses.	0	0			
Outreach, engagement, or referrals with the state one-stop system, as designed in Section 121(e)(2) of the Workforce Innovation and Opportunity Act.	0	0			
Other	0	0			

**Table 15 – Qualitative Efforts - Number of Activities by Program**

## Narrative

While the City is required to report Section 3 compliance data in its CAPER due to receiving over \$200,000 in CPD funding, no contracts met the \$100,000 threshold that would trigger Section 3 requirements.