

Commonwealth of Virginia Virginia Department of Criminal Justice Services

Grant Application

Grant Progr	am:	Virginia Gun Violence Inte	rventlon Program	Congress District(s)		2 nd and 3 rd
Applicant:		The City of Hampton		Falth Base Organizat		∐Yes ⊠No
Applicant F Number:	ederal ID	54-6001338		Best Prac	llce?	⊠Yes □No
Jurisdiction and Zip Cod		23503, 26605, 23651, 236 23666, 23667, 23668, 236	362, 23664, 23666, 23668, 23 369, 23670, 23681	670, 23601,	23630, 2	3661, 23663, 23664, 23665,
Program Ti	ile:	City of Hampton Gun Viole Gap	ence Intervention Program	Gertified (Prevention Communi	n	⊠ Yes □ No
Grant Perlo	d:	June 1, 2021-June 30, 20			06-6019902	
Type of App	olication:	New □ Continuation of Grant t □ Revision of Grant Number				Rural Urban Suburban
		Project Director	Project Administ	rator		Finance Officer
Name;	Synethia V	Vhite	Mary Bunting		Karl Da	ughtrey
Title:	Youth Viole Program M	ence Prevention fanager	City Manager City of Hampton		Director, Finance City of I-lampton	
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	of Project Ad		D. B. J. As	sixt. City		



Commonwealth of Virginia Virginia Department of Criminal Justice Services

Grant Application

The City of Hampton's Gun Violence Intervention Program has three major components. First, having been funded by the city for a supervisor and three outreach workers, we will develop a cadre of members of the community who have established relationships with a diverse population and are considered credible messengers. Both the outreach staff and these individuals will be trained in evidence-based violence interruption processes. Credible messengers will be compensated to approach and engage those already involved in gun violence or at great risk to become involved. The purpose of this outreach and engagement will be to interrupt cycles of violence and lower the incidents of retaliatory violence. Second, using the contacts made in the violence interruption program, we will also identify those affected by violence and use the confact opportunity to get necessary mental health support for them to reduce the effects of the trauma they have experienced. Many families are also separated due to incarceration after involvement in the criminal justice system. Parenting and family classes that are designed to support family reunification will also be a program component. As an arm of the Hampton Department of Human Services, credible messengers will also work with outreach workers to connect those affected by violence with wrap around programs available in the department. We will also strengthen Youth Connect, an existing prevention program to engage more young people in positive structured activities and/or necessary support opportunities before they become engaged in negative, high risk, or violent behaviors. There will be intentional efforts to outreach to those who have a relationship with others who have been affected by violence.

Project Budget	DCJS Funds	Local Match	Total Requested
	Hêderal 9State		
Personnel	69,972		
Consultants	377,200		
Travel	25,200		
Equipment		, , ,	
Supplies/Other	27,628		4.
Indirect Costs			
Total Requested	500,000		

Virginia Department of Criminal Justice Services 1100 Bank Street × Richmond, VA 23219 www.dcjs.virginia.gov

Need Statement:

The City of Hampton, Virginia seeks funding to assist in the launch of several key components of its gun violence intervention and prevention plans. Hampton, Virginia is a moderately sized, relatively urban city located in the Tidewater region of the state. The population is just over 134,500, 21% of which is under 18 years of age. In a current web posting, the organizationneighborhoodscout.com reports that, "The chance of becoming a victim of either violent or property crime in Hampton is 1 in 30. Based on FBI crime data, Hampton is not one of the safest communities in America. Relative to Virginia, Hampton has a crime rate that is higher than 94% of the state's cities and towns of all sizes." (https://www.neighborhoodscout.com)

In 2013, the City experienced a spike in homicides with 22 homicide victims reported. That was nearly 2.5 times the number of homicides that occurred in 2012 and in 2011. The victims were predominantly African Americans (86%), most of whom were males. The majority of these victims were between the ages of 14 and 30 (77%). As a result, citizens, city leaders, and multiple city agencies took a multi-pronged approach to violence reduction which resulted in the formation of Hampton United, dedicated to reducing violence in the city.

in 2014, the group saw the need for full time staff support so the city hired a full time Youth Violence Prevention Program Manager. Building on the foundation established by Hampton United, the city broadened the scope of work and renamed and expanded the department calling it the Office of Youth and Young Adult Opportunities. The office was tasked with supporting youth violence prevention efforts and has been working to galvanize support, build relationships with allies (likely and unlikely), and identify resources to move this work from planning to implementation. As a result the city now has multiple programs dedicated to preventing youth violence. These include a summer youth employment program, a start-up grant program for youth violence prevention, the addition of two public safety sponsored summer camps for youth, and multiple community events aimed at reducing youth violence. The work had an effect; there was an overall drop of 8.37% in Group A Offenses from 2015 - 2019. In the same period, there was a 4.8% drop in serious violent crimes (murder, including nonnegligent manslaughter, robbery and aggravated assault) and there were just 15 homicides in 2019.

Unfortunately, the current orime data for the city is alarming. In 2020, there were 23 murders constituting an increase of 53.33% over the previous year as well as a 4.55% increase in aggravated assault. 15 of the 23 deaths were the result of gun violence. Overall, there were 400 victims of gun violence in 2020, when robbery and aggravated assault are added to homicide. 34.3% of those victims were under the age of 25 and

8.8% of them were juveniles. 41.5% of these serious offenses involving firearms were perpetrated by individuals under the age of 25 and 16.1% were committed by juvenile offenders.

Concerned about the recurrence of gun violence in early 2019, the City Mayor convened a group, the *Mayor's Gun Violence Roundtable*, to discuss the causes, effects and potential solutions to gun violence, especially youth violence. The city's Office of Youth and Young Adult Opportunities used the forum provided by the Mayor's group to gather information from participants to help plan additional prevention and intervention efforts. Youth participants in focus groups as part of the process identified mental health support as the most critical need in the community, with family support as second. The city of Hampton has applied for funding to complete a Youth and Gang Violence Community Needs Assessment to better learn the scope and true nature of the effects of gun violence in the community. If awarded that funding, the results of the assessment will drive further development of the city's violence interruption model and services.

In response to the sharp increase in gun violence, the city has already taken several strategic actions. First, the Office of Youth and Young Adult Opportunities was moved into the Department of Human services, making the work there an integral part of the city's continuum of care and better linking needs with services. Next, the council approved funding for a significant expansion of the department, adding a program supervisor and three outreach workers to launch a community based outreach and violence interruption program linked with credible messengers in the communities most affected by violence. The program focus is an immediate response to interrupt community violence and connect those involved and affected to available services and supports through collaborative relationships with multiple youth serving organizations.

While the department relocation and increase in staffing were key steps in building a model violence interruption program, there are four critical components which can not be funded by the city due to fiscal constraints. These program components are vital to the successful launch of an effective violence interruption program. The first need is funding for training for outreach workers. As this position is new to the city and region, having a team well equipped for successful interventions means going outside the organization for training and resources. Next, there is no funding in the current budget cycle to compensate credible messengers for their work in the initiative. As there is often mistrust of city and state agencies in families and communities most affected by gun violence, having credible messengers is a critical part of the effort. Stepping into a high charged situation after an incident of gun violence to help de-escalate the situation and link those involved and affected with services simply cannot be a volunteer

assignment. Funding to train and pay credible messengers is an urgent need for program success. The third and fourth areas for proposed grant funding are closely related; funding for an assessment and service coordinator to connect identified youth and young adults to existing services and funding to pay for mental health and trauma care for identified individuals. We believe that the use of proposed grant funding for these four program components will allow the city to launch a highly effective violence interruption program.

Project Description:

The City of Hampton's Gun Violence Intervention Program has three major components. First, having been funded by the city for a supervisor and three outreach workers, we will develop a cadre of members of the community who have established relationships with a diverse population and are considered credible messengers. Both the outreach staff and these individuals will be trained in evidence based violence interruption processes. Credible messengers will be compensated to approach and engage those already involved in gun violence or at great risk to become involved. The purpose of this outreach and engagement will be to interrupt cycles of violence and lower the incidents of retaliatory violence. Second, using the contacts made in the violence interruption program, we will also identify those affected by violence and use the contact opportunity to get necessary mental health support for them to reduce the effects of the trauma they have experienced. Many families are also separated due to incarceration after involvement in the criminal justice system. Parenting and family classes that are designed to support family reunification will also be a program component. As an arm of the Hampton Department of Human Services, credible messengers will also work with outreach workers to connect those affected by violence with wrap around programs available in the department. We will also strengthen Youth Connect, an existing prevention program to engage more young people in positive structured activities and/or necessary support opportunities before they become engaged in negative, high risk, or violent behaviors. There will be intentional efforts to outreach to those who have a relationship with others who have been affected by violence.

The Gun Violence Roundtable is composed of members of the community with lived experience with gun violence, gang involvement, victims, survivors, community champions, youth and young adults. Roundtable members were critical in the development of Hampton's Violence Prevention Road Map and have informed program modifications for the youth violence prevention mini grant program, and awareness efforts. This group will continue to serve in an advisory capacity based on the results of the assessment and subsequent gun violence intervention program identified for the City of Hampton. The experiences of group members and citizens allow diversity in perspective that will influence the work that is done in partnership with credible messengers and community partners. Members of this group will be engaged as

credible messengers and community champions to support community based gun violence prevention, intervention and community engagement efforts. As stated in the need statement we are currently staffing our outreach component, with the intent of hiring a team which reflects the composition of the City of Hampton. We are also committed to hiring those who recognize how lived experiences, limited opportunities and trauma impact development and poor decision making can lead to involvement in violent behaviors.

The Office of Youth and Young Adult Opportunities has a history of engaging with community based organizations. Community based organizations partner with the office to assist with program development and modification to ensure that the City of Hampton is responsive to citizen concerns when addressing issues. The City of Hampton also works closely with credible messengers, grassroots organizations and across disciplines (human services, victim services, education, recreation, etc.) when addressing complex issues like youth violence. The experiences of those who were previously involved in the criminal justice system provides guidance and clear references for system alterations. The Mayor's Gun Violence Roundtable intentionally engages with those who are often excluded from the decision making processes due to their former involvement in violent behaviors. The community based organizations that partner with the Office of Youth and Young Adult Opportunities or receive grant funds must adhere to the commitment to diversity established by the City of Hampton. It is also important that we validate the input of those who are providing services or case management to young people who are involved or at risk of being involved in violence. Providers and case managers are best suited to Identify opportunities to improve service delivery. Human service professionals must have a heightened awareness of the circumstances presented by those who are at greatest risk of becoming involved in violence when they are connecting them to services.

We are currently exploring establishing an interagency team that would utilize waivers to allow information sharing to begin working with youth and young adults before they become entrenched in the justice system or when they become identified for other services outside of the court system. This will also be a tool for credible messengers as they connect opportunity youth and young adults to comprehensive services. While the data shows that black males are disproportionately represented in the criminal justice system in Hampton, it is important that we are thoughtful in our efforts to educate and engage the community as we do not want the unintended consequence of vilifying black men in today's climate. It is also clear that the impacts of trauma are evident in violence and its aftermath. Barriers to treatment include affordability, transportation, stigma, and availability of counselors who address violence related trauma. Trauma counseling has to be a readily available service component of any identified strategy.

Hampton United Is being relaunched as a part of our comprehensive violence reduction strategy, Hampton United was formed in 2013 and was composed of over 20 representatives from internal and external agencies. Bringing together our prevention, Intervention and re-entry efforts with an intentional effort on engaging those with lived experiences and providing resources that support positive outcomes for those who have been Impacted by violence. The six outcome areas that require cross sector collaboration from internal and external stakeholders are as follows: Community Building and Empowerment, Alternatives to Incarceration/Re-Entry, Employment, Mental Health, Family Support, Out of School Time Activities. Hampton United will support work that is designed to improve outcomes for all young people, with an emphasis on those who are most impacted by violence utilizing a public health approach. Work groups will be composed of government, civic and community leaders dedicated to reducing violence and improving the quality of life for those who present the greatest risk through policy, programs, and community action. Work groups will also engage citizens to support the identified outcome areas that will drive the successful Implementation of this effort.

We will utilize GVIP funding to do the following:

- Identify and focus on individuals, groups, and neighborhoods that present the greatest risk as it relates to gun violence.
- Establishing trusted relationships in high risk communities and with high risk individuals.
- Connecting individuals with resources and opportunities to after their trajectory and violent behaviors.
- Work with communities to organize at the grassroots level and promote positive social controls.
- Use the data and program recommendation in the final report from the Youth and Gang Violence Community Assessment to Identify best practices for gun violence Intervention/prevention that supports community based efforts and supports the work of credible messengers based on assessment findings specific to the City of Hampton.
- Identify training needs and contract with training and consultation providers for program implementation for staff, community champions and credible messengers covering the following disciplines: community based conflict resolution, violence interruption, trauma informed services, and community engagement.
- Establish contracts with community champions and credible messengers for services that will support community based violence interruption based on the data collected in the assessment and peer support.

- Hire a part time grant funded Sr. Family Services Specialist to support the Youth Connect Program for assessments, case management and direct program support.
- Identify and contract with organizations that will provide trauma counseling for those who present the greatest risk of being involved in gun violence, victims, and those experiencing secondary traumas related to violence.
- Identify and contract with a family engagement provider that specializes in working with court involved families to provide parenting and reunification programming.

Budget Narrative

The City of Hampton has exceeded the 25% requirement for set aside funding to support be awarded as contracts, and sub awards to non governmental, community based organizations. We have dedicated \$338,228 to contract with credible messengers, family engagement that supports re-unification, and addressing trauma. The multimedia campaign will also be designed and implemented by an agency that is well versed in community organizing. Additionally \$21,000 in funding will be used to partner with community based organizations in areas experiencing higher rates of crime to hold events promoting community engagement.

\$69,972

Sr. Family Services Specialist- Position will support the Youth Connect Program \$34,986/year x 2 years = \$69,972

Salary \$25 x 25 hours x 52 weeks= \$32,500 FICA \$32,500 x .0765 = \$2,486

\$195,000

Credible Messenger Compensation (Contracted) 3 credible messengers will be hired to support community based violence interruption efforts.

Compensation \$25 x 25 hours x 52 weeks x 3 contractors= \$97,500 x 2 years = \$195,000

\$120,000

Mental Health Counseling Contractual Service- Counseling session for those exposed to violence, or those who need mental health support to interrupt the cycle of violence. Per the guidance received a minimum of 8 sessions to address trauma effectively.

\$75/session x 8 x 100 clients= \$60,000 x 2 years = \$120,000

\$16,600

Parenting/Family Sessions- Class sessions designed for families involved in the criminal justice system facilitated by a provider with experience working with those who have been incarcerated.

\$150 session x 8 sessions x 6 times/year = \$7,200 x 2 years = \$14,400

Snacks, materials, and printing for sessions = \$2,200

\$21,000

Support for Community Based Organizations - Financial support for community based organizations to support grassroots organizing, community building events, and the promotion of non violent activities in areas experiencing higher rates of violence to promote positive social controls. Funds will be used to cover supplies, food, stipends for community organizers and incentives.

\$875/event x 12 events = \$10,500 x 2 years = \$21,000

\$6,628

Awareness and Marketing - This will be a new endeavor that will best be supported by improving awareness of the effort and information sharing that will address the stigma connected to receiving mental health services and positive lifestyle changes. The City of Hampton will deploy a marketing campaign to support awareness and engagement of the program components to encourage participation. Funds will be used for graphic design and multimedia marketing for all program components to include community based events and outreach.

\$45,600

Consultation and Training-Use the data and program recommendation in the final report from the Youth and Gang Violence Community Assessment to identify best practices for gun violence intervention/prevention that supports community based efforts and supports the work of credible messengers based on assessment findings specific to the City of Hampton. Identify training needs and contract with training and consultation providers for program implementation for staff, community champions and credible messengers covering the following disciplines: community based conflict resolution, violence interruption, trauma informed services, and community engagement.

\$25,200

Travel-Travel expenses for staff, community champions and credible messengers covering the following disciplines: community based conflict resolution, violence interruption, trauma informed services, and community engagement. Team members will make site visits to an existing violence interruption program over the course of the grant period for observation and to reinforce training.

Team composition 3 credible messengers, 3 outreach workers, 1 supervisor, 2 program coordinators, 1 program manager

Airfare \$500 x 10 team members x 2 trips = \$10,000

Hotel \$125/nlght x 4 nights x 10 team members x 2 trlps = \$10,000

Per Diem \$65 x 4 days x 10 team members x 2 trlps = \$5,200

1. Personnel/Employe	908			DCJS F	UNDS	APPLICAN	T MATCH	TOTAL
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			TOTAL	\$0	\$65,000	\$0	\$0	\$65,000
b. Fringe Benefits								\$0
	Sr. Family							
FICA % =	Services Specialist				\$4,972			\$4,972
RETIREMENT =	•							\$0
OTHER (Ilemize) =								\$0
			TOTAL		\$4,972	\$0	\$0	\$4,972
		TOTAL PERSO	ONNEL (V+B)	\$0	\$69,972	\$0	\$0	\$69,972

2. Consultants (Including Travel and Subsistence)	DCJS F	UNDS	APPLICAN	T MATCH	TOTAL
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a, Individual Consultants					
Type Training					\$0
Hours Devoted:					\$0
TOTAL	\$0	\$0	\$0	\$0	\$0
b. Organizations and Associations Community based Intervention training, trauma treatment, credible Type: messengers,		\$303,028			\$383,02 0 \$0
Time Davoled:					\$0
TOTAL	. \$0	\$383,828	\$0	\$0	\$383,828
c. Consultants' Subsistence and Travel	ļ				
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Rate/Day:					\$0
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3. Travel and Subsistence for Project Personnel	DCJS	FUNDS	APPLICA	NT MATCH	TOTAL
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3. Travel and Subsistence for Project Personnel	DCJS	DCJS FUNDS	APPLICANT MATCH	IT MATCH

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ITEMIZED BUDGET	GET Continued						
4. Equipment				DCJS FUNDS	SUNDS	APPLICAN	APPLICANT MATCH
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\$11,000

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Markeung				\$5,000		
Incentives				\$4.500		
Awareness Events and Activities	sai					

APPLICANT MATCH	
DCJS FUNDS	
	6. Indirect Cost

	FEDERAL	STATE	CASH	IN-KIND
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7. Cash Funds				
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\$25,000						
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Department of Criminal Justice Services Project Goals and Objectives Form

Applicants must complete and submit a Project Plan with their application. It is recommended that applicants choose one goal and no more than three objectives. Each objective must be Specific, Measurable, Achievable, Related to the project goal, and Time-bound (SMART). A separate form must be submitted for each objective.

Please use Times New Roman, 11 point. The text boxes will expand to accommodate text. Insert additional rows, if needed, for Activities. Ofherwise, please do not alter the form.

*	
1. Purpose Area	Gun Violence Intervention Program
2. Goal	Reduction of total incidents of 3m violence
3. Objective	50% Reduction in incidents of retaliatory violence
4. Grant Start/End Dates	June 1, 2021 - June 30, 2023
	6. Mark months in which implementation step occurs
5. Activities	3ul gr Det No De Ja Fe Ma Ap Ma Ju n
Recruitment and contractual as	Reconstruction agreements with credible messengers
Traing for gredible messenge	Training for credible messengers on best practices in violence interruption
Town ont of rank Intifficat	The standard of ravid a chiffeetien motocols for incidents of community violence
Development of remonse profit	pools for incidents of community violence
Development of de-escalation	Development of de-escalation protocols for incidents of community violence
Develorment of follower no	Dayle Language of Follows am unotherols for incidents of community violence
Development of renorting prot	Development of reporting processor for violence interruption
Imalementation of violence in	The sementation of violence internmetion protocols for incidents of community violence
The collection and analysis of program effective	Furging effectiveness in de-escalation of violence
Table of the state	

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	5.17.1



Department of Criminal Justice Services Project Goals and Objectives Form

Applicants must complete and submit a Project Plan with their application. It is recommended that applicants choose one goal and no more than three objectives. Each objective must be Specific, Measurable, Achievable, Related to the project goal, and Time-bound (SMART). A separate form must be submitted for each objective.

Please use Times New Roman, 11 point. The text boxes will expand to accommodate text. Insert additional rows, if needed, for Activities. Otherwise, please do not alter the form.

1. Purpose Area	Gun Violence Intervention Program
2. Goal	Reduction of total incidents of gun violence
3. Objective	Decrease in PTSD symptoms for those affected by community violence
4. Grant Start/End Dates	June 1, 2021 - June 30, 2023
	6. Mark months in which implementation step occurs
5. Activities	Jui An Se Oct No De Ja Fe Mz Ap Ma Ju n n n n n n n n n n n n n n n n n n
Description of contracting 20	Descriptions and contracting agreements with community based mental health service providers X
Training for credible messenge	Training for credible messengers on active referrals for those affected by incidents of gun
violence	west-confirmative based mental health service providers
Development of data collection and reporting p	Development of data collection and reporting protocols with community based mental health x
service providers (data de-iden Implementation of therapeutic	service providers (data de-identified to manual confidence of generation of therapeutic intervention protocols for those affected by incidents of gun
violence	Acceptionness of DTSD treatment propriam
Data conanon and analysis of encouveress of	יייייייייייייייייייייייייייייייייייייי
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Department of Criminal Justice Services Project Goals and Objectives Form

Applicants must complete and submit a Project Plan with their application. It is recommended that applicants choose one goal and no more than three objectives. Each objective must be Specific, Measmable, Achievable, Related to the project goal, and Time-bound (SMART). A separate form must be submitted for each objective.

Please use Times New Roman, 11 point. The text boxes will expand to accommodate text. Insert additional rows, if needed, for Activities. Otherwise, please do not alter the form.

1. Purpose Area	Gun Violence Intervention Program			
2. Goal	Reduction of total incidents of gun violence			
3. Objective	Decrease in number of juveniles charged with violent crime	5.		
4. Grant Start/End Dates	June 1, 2021 - June 30, 2023			
A Affordition	6. Mark months in which implementation step occurs	lementation st	tep oc	curs
2. Activities	De la	Je Fe Ma n b r	å.	Ma Ju y n
Recruitment of Youth Connect Assessment and	set Assessment and Service Coordinator			-
Development of script for you	Development of script for youth referrals for service to 311 call center			
Development of community n	Development of community resource catalogue for youth service referrals			1
Training of Youth Connect As	Assessment and Service Coordinator	_		
Implementation of Youth Con	nmect Protocols linking referred youth with programs and services			-
Data collation and analysis of	Data collation and analysis of effectiveness of Youth Connect services in improving outcomes			×
for referred youth			1	1
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